



Executive Board of the United Nations Entity for Gender Equality and the Empowerment of Women

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Financial Regulations and Rules for the United Nations Entity for Gender Equality and the Empowerment of Women

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A. Applicability

1. Applicability

Regulation 1.1

These regulations shall govern the financial management of the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) and shall, unless otherwise provided by the General Assembly or the Executive Board and except as specified in these regulations, apply, mutatis mutandis, to all resources administered by UN-Women. Amendments and exceptions to these regulations may be made only by the Executive Board, as specified in Assembly resolution 64/289 on system-wide coherence.

Regulation 1.2

These regulations shall become effective upon approval by the Executive Board of UN-Women.

Regulation 1.3

In regard to any matter not specifically covered by these regulations, the appropriate provisions of the Financial Regulations of the United Nations shall apply.

Regulation 1.4

(a) The Under-Secretary-General/Executive Director shall establish financial rules, consistent with the provisions of the financial regulations approved by the Executive Board, in order to ensure effective and efficient financial administration, and the exercise of economy. The Under-Secretary-General/Executive Director shall circulate the financial rules to the members of the Executive Board for information at least 30 days before they become effective.

(b) The Under-Secretary-General/Executive Director may amend the financial rules, if necessary, and shall circulate such amendments to the members of the Executive Board for information at least 30 days before they become effective.

(c) The Under-Secretary-General/Executive Director may, when he or she deems it necessary, suspend the application of any of these financial rules and shall circulate suspensions of these rules to the members of the Executive Board for information as soon as the suspensions become effective.

Rule 101

(a) Rules in this document shall apply to the financial administration of all activities of UN-Women except as may otherwise be provided by the General Assembly or the Executive Board.

(b) In regard to any matter not specifically covered by these rules, the appropriate provisions of the Financial Regulations and Rules of the United Nations shall apply.

B. Accountability

2. Accountability

Regulation 2.1

The Under-Secretary-General/Executive Director shall be fully responsible and accountable to the Executive Board for all phases and operational aspects of activities of UN-Women. The Under-Secretary-General/Executive Director shall be fully responsible and accountable to the Secretary-General for the financial management of the activities of UN-Women funded from the regular budget of the United Nations.

Rule 201

There shall be established accounts for UN-Women in which all resources administered and utilized by UN-Women shall be recorded.

Rule 202

(a) The Under-Secretary-General/Executive Director shall be responsible for the administration of these rules. The Under-Secretary-General/Executive Director, while retaining all accountability, may delegate to the Assistant Secretaries-General/Deputy Executive Directors, to the Chief Finance Officer, and/or to other officials of UN-Women any such authority not expressly assigned under these rules.

(b) Except as otherwise provided in these regulations or their rules hereto, each of the staff to whom such authority is assigned or delegated under these regulations may name an authorized delegate to act on his or her behalf in any such matters.

(c) In the administration of these regulations and rules, the Under-Secretary-General/Executive Director or his or her delegate shall be responsible for prescribing and arranging for the maintenance of financial records that are required and for reviewing and approving all financial processes of UN-Women. The Under-Secretary-General/Executive Director or the official to whom authority is delegated may issue instructions or establish such procedures as may be deemed necessary for the administration of these regulations.

(d) The delegation of authority and changes thereto shall be done in writing.

Rule 203

All personnel of UN-Women are responsible to the Under-Secretary-General/Executive Director for the regularity of actions taken by them in the course of their official duties. Personnel who take any action contrary to these financial regulations and rules or to the instructions that may be issued in connection therewith may be held personally responsible and financially liable for the consequences of such action.

C. Resources

3. General framework

Regulation 3.1

(a) The Under-Secretary-General/Executive Director is responsible for mobilizing the resources of UN-Women effectively and efficiently in furtherance of the mandate and activities of UN-Women.

(b) The Under-Secretary-General/Executive Director may delegate authority, as appropriate, for the mobilization of resources.

Regulation 3.2

Contributions may be accepted by UN-Women from Governments of States Members of the United Nations, of the specialized agencies and of the International Atomic Energy Agency, as well as from those organizations and agencies themselves. Other contributions, including those from intergovernmental, nongovernmental or private sector sources, may be accepted by UN-Women and utilized for the general support of UN-Women or for purposes consistent with those of UN-Women.

Regulation 3.3

(a) Contributions in cash shall be denominated in United States dollars; however, the Under-Secretary-General/Executive Director may accept payment in the local currency of the contributing party to the extent the Under-Secretary-General/Executive Director considers that such currency could be used to meet operational requirements.

(b) All revenue recorded in currency other than United States dollars in the UN-Women account shall be converted into United States dollars using the United Nations operational rates of exchange on the date at which revenue is recognized.

Regulation 3.4

Should the Under-Secretary-General/Executive Director agree to accept payment of a contribution in a currency other than United States dollars, the recorded contribution shall be adjusted by any consequent identifiable loss or gain on exchange, unless, in the case of loss, the contributing party agrees to reimburse it.

Regulation 3.5

With the exception of a funding from the United Nations regular budget under regulation 8.1, if the purpose of a contribution is for general support for UN-Women with no limitations imposed by the contributor as to its use, the moneys or in-kind provisions received shall be credited to the regular resources account of UN-Women.

Regulation 3.6

Where the contribution is for specific purposes consistent with the policies, aims and activities of UN-Women, the contributions received shall be credited to the other resources account of UN-Women and shall be treated under the provisions of article 5 or 6 below, as appropriate.

Regulation 3.7

Contributions to other resources shall be subject to the following conditions:

- (a) Contributions shall be paid pursuant to an agreement made between the contributor and the Under-Secretary-General/Executive Director;
- (b) Contributions shall be paid in advance of the allocation made for the implementation of planned programme activities of UN-Women, except as provided under the terms of regulation 3.7, subparagraph (c);
- (c) Notwithstanding the provision of regulation 3.7, subparagraph (b), allocations may be made on the basis of receivable co-financing contributions, in accordance with risk guidelines established by the Under-Secretary-General/Executive Director; and
- (d) Additional costs incurred by UN-Women in administering the contribution shall be fully covered from the contribution.

Regulation 3.8

In cases of default by a contributor of payment of part or all of a contribution to voluntary earmarked resources for UN-Women, or in the case of unforeseen contingencies, the Under-Secretary-General/Executive Director shall identify alternative financial resources in consultation with contributors, without affecting the activities financed through voluntary unearmarked resources, and report to the Executive Board at its following session.

Rule 301

The Under-Secretary-General/Executive Director shall report annually to the Executive Board on total contributions received from intergovernmental, non-governmental, private sector or private individual sources.

Rule 302

Contributions to UN-Women are accounted for in accordance with the International Public Sector Accounting Standards (IPSAS).

Rule 303

Resources managed by UN-Women shall be recorded under the following accounts:

- Funding from the Regular Budget of the United Nations to regular resources;
- Voluntary contributions to regular resources (unearmarked resources);
- Cost-sharing resources to other resources (earmarked resources);
- Trust fund contributions to other resources;
- Host Government contributions to the cost of country offices of UN-Women; and
- Miscellaneous revenue.

Rule 304

Individual contributions above a value of \$100,000 received from intergovernmental, non-governmental, private sector or private individual sources shall be reported annually to the Executive Board.

Rule 305

Further to regulation 3.7, the Under-Secretary-General/Executive Director will promulgate guidelines to ensure risks are mitigated to the extent possible.

4. Voluntary contributions to regular resources**Regulation 4.1**

The overall target for voluntary contributions shall be established by the Executive Board.

Regulation 4.2

Voluntary contributions may be pledged either on a multi-year or on an annual basis.

Regulation 4.3

Voluntary contributions and other contributions to regular resources shall be made without limitation as to use. No contributing Government shall receive special treatment with respect to its voluntary contribution, nor shall negotiation take place for the use of currencies contributed to UN-Women between contributing Governments and programme countries.

Regulation 4.4

Voluntary contributions shall be made in currencies that are readily usable by UN-Women, consistent with the need for efficiency and economy of operations, or convertible to the greatest possible extent into currencies readily usable by UN-Women.

5. Cost-sharing contributions to other resources**Regulation 5.1**

The Under-Secretary-General/Executive Director is authorized to enter into cost-sharing agreements, provided such cost-sharing arrangements have been accepted by the recipient country or countries. The Executive Board may establish principles for such agreements.

Rule 501

The authority to mobilize cost-sharing resources is delegated to the Under-Secretary General/Executive Director, who may delegate this authority to Assistant Secretaries General/Deputy Executive Directors and to other officials of UN-Women, including heads of regional, subregional and country offices.

Rule 502

Cost-sharing contributions shall be set forth in in an agreement with the contributing party. These contributions shall be due in advance of the related commitments and disbursements according to a schedule of payments agreed to in writing by UN-Women.

Rule 503

Contributions shall be denominated for accounting purposes in United States dollars; however, UN-Women may accept payment in the local currency of a recipient Government to the extent that such currency could be used to meet programme and project disbursement requirements.

Rule 504

Cost-sharing contributions shall be recorded in the account held by UN-Women as other resources and any interest accruing to temporarily surplus balances shall be credited to that account.

Rule 505

The Under-Secretary-General/Executive Director shall ensure that indirect costs are reimbursed up to the rates authorized by the Executive Board.

6. Trust fund contributions to other resources

Regulation 6.1

Trust funds may be established by the Executive Board or by the Under-Secretary-General/Executive Director for specified purposes consistent with the policies, aims and activities of UN-Women. Trust funds that directly or indirectly involve additional financial liability for UN-Women shall be established only by the Executive Board.

Regulation 6.2

The Under-Secretary-General/Executive Director may establish trust funds at the request of the Secretary-General to provide assistance in responding to resolutions of the United Nations.

Regulation 6.3

The trust fund and activities financed therefrom shall be administered in accordance with and governed by the applicable regulations, rules and directives of UN-Women.

Regulation 6.4

Trust funds shall include amounts sufficient to defray expenses related to their administration as shall be determined by the Executive Director.

Rule 601

The Under-Secretary-General/Executive Director shall issue guidelines for the establishment and administration of trust funds. To ensure cost-effective administration of trust funds, the Under-Secretary-General/Executive Director may

determine a minimum contribution level below which he or she may refuse the establishment of a trust fund.

Rule 602

The authority to mobilize trust fund resources, including the authority to sign trust fund agreements and to issue terms of reference for trust funds, is vested in the Under-Secretary-General/Executive Director, who may delegate this authority to Assistant Secretaries-General/Deputy Executive Directors and to other officials of UN-Women, including heads of regional, subregional and country offices.

Rule 603

Should payments of trust fund contributions towards a specific activity not be received in accordance with the agreed payment schedule, or the necessary additional financing required to cover unforeseen increases in expenses or commitments not be forthcoming from the donor or donors, the Under-Secretary-General/Executive Director may modify or terminate the activity concerned.

Rule 604

The Under-Secretary-General/Executive Director shall ensure that indirect costs are reimbursed up to the rates authorized by the Executive Board.

Rule 605

Each Trust Fund shall be established on the basis of a written agreement signed by the Under-Secretary-General/Executive Director or his/her authorized delegate, and the donor or donors, or on the basis of terms of reference established by the Under-Secretary-General/Executive Director.

7. Host Government contributions to the costs of country offices of the United Nations Entity for Gender Equality and the Empowerment of Women

Regulation 7.1

(a) The Under-Secretary-General/Executive Director shall arrange for the collection from host Governments of their contributions in cash and/or in kind towards the costs of UN-Women country offices, in accordance with the agreements between UN-Women and the host Governments concerned. Negotiations with respect to the amount and/or form of such contributions shall be in accordance with relevant decisions of the Executive Board and take into consideration the economic conditions of the countries concerned and may result in the granting by the Under-Secretary-General/Executive Director of a waiver of contributions.

(b) Contributions in cash towards the costs of UN-Women country offices shall be credited to the institutional budget of UN-Women.

8. Contribution to regular resources

Regulation 8.1

The resources of UN-Women required to service normative intergovernmental processes and policy and programme activities shall be funded from the regular budget

of the United Nations as approved by the General Assembly. UN-Women will comply with the United Nations Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation.

Regulation 8.2

The Under-Secretary-General/Executive Director shall report through the Secretary-General to the General Assembly on the use of the funding from the United Nations regular budget.

9. Miscellaneous revenue

Regulation 9.1

All revenue to UN-Women shall be classified as miscellaneous revenue except for:

- (a) The resources from the items specified in regulations 3.1 through 6.2;
- (b) Interest revenue;
- (c) Direct refunds of disbursements with respect to the approved duration of the programme or project activity, that is to say, before the final allocation for the provision of assistance by UN-Women to a programme or project activity is made;
- (d) Direct refunds of disbursements in respect of the integrated budget during the current budget period;
- (e) Advances or deposits of trust funds;
- (f) Revenue derived from the staff assessment plan; and
- (g) Amounts otherwise designated to be credited to the institutional budget, including, inter alia, resources derived from recovery of indirect costs and net revenue relating to procurement services provided to third parties.

Regulation 9.2

Interest or investment revenue with respect to special accounts and trust funds shall be retained unless otherwise authorized by the Under-Secretary-General/Executive Director.

Regulation 9.3

Refunds of project disbursements during the life of a project, that is to say, before the project is financially closed, including refunds obtained as proceeds of the sale of assets relating to that project, shall be credited to the project account originally charged. Refunds subsequently received shall be credited to miscellaneous revenue.

Rule 901

Refunds of disbursements financed from a given budget, including refunds obtained as proceeds of the sale of assets, shall be credited to the accounts originally charged if received in the same financial period. Refunds subsequently received shall be credited to miscellaneous revenue.

D. Financial periods

10. Planning period

Regulation 10.1

The planning period for the proposed utilization of resources as set forth under section E, shall be defined in the strategic plan of UN-Women.

Regulation 10.2

To provide for continuity in the planning, programming and implementation of assistance provided by UN-Women to projects, the financial period for the purpose of the proposed utilization of resources shall be the duration of each project as specified in the project document.

Regulation 10.3

The financial period for the purpose of incurring and accounting for expenses in respect of programme activities, including reimbursement of related indirect costs, shall consist of a single calendar year.

Rule 1001

The financial period for the purpose of committing resources pursuant to regulation 10.2 shall not exceed the duration of the project length as specified in the project document.

11. Period for the integrated and regular budgets

Regulation 11.1

The period for the purpose of the proposed utilization of the integrated budget shall consist of two consecutive calendar years (hereinafter referred to as the integrated budget period), the first of which shall be an even year. The period for the purpose of the proposed utilization of the funding received from the UN regular budget shall be determined in accordance with the UN Financial Regulations and Rules and related budget policies (hereinafter referred to as the regular budget period).

12. Financial statements

Regulation 12.1

The Under-Secretary-General/Executive Director shall submit to the Executive Board annual financial statements in respect of UN-Women, including the regular resources and other resources accounts. These financial statements shall be prepared in accordance with the International Public Sector Accounting Standards (IPSAS).

Rule 1201

The Under-Secretary-General/Executive Director is responsible for the financial statements of UN-Women as at 31 December of each year. The Chief Finance Officer shall prepare financial statements for all accounts held by UN-Women as of 31 December each year and submit them to the Under-Secretary-General/Executive Director. The Chief Finance Officer, shall certify that, to the best of his or her

knowledge, information and belief, all material transactions have been properly charged in the accounting records and are properly reflected in the financial statements and supporting schedules and submit them to the United Nations Board of Auditors not later than 30 April of the following year for examination and opinions.

Rule 1202

The Under-Secretary-General/Executive Director shall transmit the financial statements following certification and audit.

Rule 1203

The accounting and other financial records and all supporting documents shall be retained for such periods as may be agreed with the United Nations Board of Auditors, after which, on the authority of the Under-Secretary-General/Executive Director, such records and documents may be destroyed.

E. Proposed utilization of resources

13. General framework

Regulation 13.1

The Under-Secretary-General/Executive Director shall submit to the Executive Board for its approval a strategic plan for the utilization of the expected resources during the forthcoming planning period. The Under-Secretary-General/Executive Director shall provide to the Secretary-General proposals for the programme plan for UN-Women as part of the proposed strategic framework in compliance with the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation. Such proposals are to be aligned with the strategic plan of UN-Women as approved by the Executive Board and in compliance with annex 1 of General Assembly resolution 48/162 of 20 December 1993 on further measures for the restructuring and revitalization of the United Nations in the economic, social and related fields.

Regulation 13.2

The strategic plan shall set forth the goals, outcomes and projected financial requirements of UN-Women, together with full information as to the main directions of policy that UN-Women intends to pursue throughout the planning period. It shall include a multi-year estimate of resources and programme costs.

Regulation 13.3

Under such limits as the Executive Board may from time to time prescribe, the Under-Secretary-General/Executive Director is authorized to approve the provision of assistance by UN-Women to country, regional and interregional programmes and projects.

Regulation 13.4

Subject only to the maintenance on a continuous basis of the reserves set forth under financial regulations 19.2 and 19.3, all resources available to UN-Women after

provision has been made for the institutional budget shall be available to the maximum extent possible for programme activities, except for regular budget resources approved by the General Assembly.

Regulation 13.5

In allocating the resources available for programme activities as described in regulation 13.1, the Under-Secretary-General/Executive Director shall be guided by the strategic plan as approved by the Executive Board for the use of voluntary resources. The Under-Secretary-General/Executive Director shall also be guided by the General Assembly for the use of funding provided from the regular budget of the United Nations for the normative intergovernmental functions of UN-Women.

Regulation 13.6

Financial authorizations against the regular resources of UN-Women, in accordance with rule 302, shall be issued on a partially funded basis.

Regulation 13.7

The Under-Secretary-General/Executive Director shall establish the policies and procedures for the participation of UN-Women in sector budget support and pooled funds. The policies and procedures shall provide that UN-Women may make financial contributions to either sector budget support or pooled funds.

Further, the policies and procedures shall provide for UN-Women reporting to the Executive Board on the financial status of the resources obtained from or through UN-Women based on the totality of commingled resources contributed to the sector budget support or pooled funds, on the basis of programme and financial reporting established in the agreement among the participants to, and governing, the sector budget or pooled funds. The expense recognition for the resources of UN-Women contributed to the sector budget support or pooled funds shall be on a prorated basis, including the total contributions by the participating partners.

14. Programme and project activities**Regulation 14.1**

Consistent with the goals set forth in the strategic plan as approved by the Executive Board, the Under-Secretary-General/Executive Director shall plan for the delivery of assistance by UN-Women in order to achieve the goals set out in the strategic plan, subject to resources reasonably expected to be available.

Rule 1401

The Under-Secretary-General/Executive Director shall review, as often as may be necessary, the adequacy of the strategic plan in order to ensure that actual and planned expenses do not exceed resources available and correspond as closely as possible to the level of resources expected to be available for that purpose.

Rule 1402

Programme activities, commitments and disbursements are approved and implemented subject to the availability of resources, namely, cash on hand or irrevocable letters of credit.

15. Preparation, submission and approval of the component of the regular budget of the United Nations related to the United Nations Entity for Gender Equality and the Empowerment of Women

Regulation 15.1

The Under-Secretary-General/Executive Director shall prepare and submit to the Secretary-General the resource requirements to service the normative intergovernmental processes to be considered in the context of the Secretary-General's proposed regular budget. This proposal shall be linked to the strategic plan for the relevant planning period.

Regulation 15.2

The proposed regular budget shall be prepared and considered in accordance with the Financial Regulations and Rules of the United Nations, the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation and the relevant resolutions and guidelines approved by the General Assembly.

Rule 1501

The Under-Secretary-General/Executive Director is responsible for preparing and submitting to the Secretary-General any proposals involving a change to the approved level of regular budget resources that could have resulted from additional mandates established by relevant legislative bodies, as set out in statements of programme budget implications. The Secretary-General shall submit the final proposals for the consideration and subsequent approval of the General Assembly and the Under-Secretary-General/Executive Director may introduce and represent the Entity in the legislative bodies' discussion on the proposals.

Regulation 15.3

Supplementary proposals to amend the regular budget may be submitted, whenever necessary, by the Under-Secretary-General/Executive Director to the Secretary-General.

16. Preparation, submission and approval of the integrated budget

Regulation 16.1

The Under-Secretary-General/Executive Director shall prepare the integrated budget, which shall be linked to the strategic plan for the current planning period.

Rule 1601

(a) Budget expenses shall include salaries and other emoluments of staff members, calculated, for the purposes of the proposed institutional budget, on a net

basis corresponding for each grade to the net salary scales approved for staff members of the United Nations, of the same grade, by the General Assembly.

(b) The Under-Secretary-General/Executive Director, as authorized to do so by decision of the Executive Board at the time of its approval of the integrated budget, may transfer appropriations between appropriate lines within the integrated budget, within authorized limits.

(c) The proposed integrated budget shall contain provisions to reimburse staff members of UN-Women for income taxes levied on them in respect of earnings derived from employment with UN-Women.

Rule 1602

The proposed integrated budget shall comprise:

- (a) An executive summary, providing an overview and the adopted strategy;
- (b) The financial framework of the organization, covering resources available and the use of resources, for both regular and other resources;
- (c) The budget proposals, with explanatory statements covering programme, development effectiveness, United Nations development coordination, management and special purpose activities;
- (d) Relevant tables and figures on budget estimates and posts;
- (e) A draft appropriations decision.

Regulation 16.2

The integrated budget shall cover proposed commitments, disbursements and anticipated available resources related to the integrated budget and shall be presented in United States dollars.

Regulation 16.3

The Under-Secretary-General/Executive Director shall, at each session of the Executive Board prior to the commencement of a budget period, submit the Entity's proposed integrated budget for the upcoming budget period. The proposed integrated budget shall be submitted to all members of the Executive Board at least six weeks prior to the session for their consideration.

Regulation 16.4

The Under-Secretary-General/Executive Director shall transmit the proposed integrated budget to the Advisory Committee for its consideration, before it is transmitted to members of the Executive Board under regulation 16.3 above.

Regulation 16.5

The report of the Advisory Committee shall be transmitted to all members of the Executive Board as soon as it is available and shall be considered prior to decisions being taken on the proposed integrated budget.

Regulation 16.6

The Executive Board shall, at the session immediately prior to the commencement of a budget period, adopt the integrated budget for the following budget period.

Regulation 16.7

The proposed integrated budget shall be prepared in accordance with the Executive Board decisions, and shall be accompanied by such information, annexes and explanatory statements as may be requested by the Executive Board or as the Under-Secretary-General/Executive Director may deem necessary and useful.

Regulation 16.8

Supplementary proposals to amend the integrated budget may be submitted by the Under-Secretary-General/Executive Director to the Executive Board, whenever necessary.

Regulation 16.9

Subsequent to a session of the Executive Board in the second year of the budget period, the Under-Secretary-General/Executive Director may utilize a budgetary contingency provision of up to 3 per cent of the approved gross appropriation for unforeseen requirements resulting from currency movements, inflation or decisions of the General Assembly. Such usage shall be reported to the Executive Board at its next regular session through the Advisory Committee.

Regulation 16.10

The Under-Secretary-General/Executive Director shall prepare supplementary proposals to amend the integrated budget in a form consistent with the approved integrated budget and shall submit such proposals first to the Advisory Committee, for examination, and then to the Executive Board.

Rule 1603

At the time of submitting supplementary budget proposals, the Under-Secretary-General/Executive Director shall provide such detailed information as may be necessary to explain the extent to which the additional appropriation requested is a result of changed inflation experience or forecasts, unexpected currency fluctuations, or other unforeseen cost factors.

F. Approved utilization of resources

17. Budget for programme activities

Regulation 17.1

The project budget concerning assistance to be provided by UN-Women to a project, as contained in an approved project document, shall constitute the allocation of resources by the Under-Secretary-General/Executive Director to the executing agency or, under the harmonized operational modalities, implementing partner, to implement

assistance by UN-Women to the project. For the purposes of regulation 17.2 below, the project budget shall be presented in annual segments.

Regulation 17.2

Budgets issued by the Under-Secretary-General/Executive Director, which authorize the incurring of expenses and the entering into of commitments, shall constitute a ceiling on commitments and disbursements for the current year and on commitments for future years to the programme or project for which the budget was given.

Regulation 17.3

Budgets shall be available for commitments and disbursements for the duration of the programme or project to which they relate. Following programme or project completion, the balance of the unspent resources shall revert to the account held by UN-Women.

Regulation 17.4

Within the limit of the total annual estimated programme expenses, the Under-Secretary-General/Executive Director shall be authorized to incur expenses above or below the individual annual estimates made for each programme in accordance with the actual progress and requirements of such programmes.

Rule 1701

The Under-Secretary-General/Executive Director may approve budgets on either an annual or a multi-year basis, in accordance with the strategic plan, to cover expenses that may be incurred with respect to programmes and projects financed from the account held by UN-Women. Such programme or project budgets shall in each case be subject to the availability of resources.

Rule 1702

Subject to the strategic plan as approved by the Executive Board and in accordance with relevant regulations, the Under-Secretary-General/Executive Director may, from time to time, approve revisions to the approved budget for programme activities as referred to under regulation 17.5, including:

(a) Revisions for the purpose of reflecting changes in the rate of actual expenses on a programme or project, with a consequent re-phasing of inputs to the programme or project from one year to another; or

(b) Revisions made following completion of a programme or project in accordance with regulation 17.3.

The Under-Secretary-General/Executive Director shall monitor closely the need for such revisions in consultation with the executing agency and/or implementing partner (if any) and the recipient Government, and, subject to the overall limits set out in the strategic plan, shall give effect to such changes in budgets as may be necessary in order to ensure the optimum utilization of all resources available to UN-Women.

Rule 1703

The executing agency and/or implementing partner, if any, responsible for carrying out a project shall notify the Under-Secretary-General/Executive Director when it considers that all operational activity connected with a programme or project has been completed or ceased and that the programme or project should be wound up.

(a) A programme or project which has been operationally completed, or terminated, and for which all financial transactions have been recorded and the project accounts closed shall be considered financially completed.

(b) The financial completion of a project shall be accomplished within 12 months after the month in which it is operationally completed or terminated.

(c)(i) After financial completion of a programme or project, any remaining amounts to the credit of the programme or project, after liabilities of the programme or project have been satisfied, shall be returned to the donor or shall be credited to the account held by UN-Women under “Miscellaneous revenue” or to other resources administered by UN-Women from which the remaining amount was derived.

(ii) After financial completion of a programme or project, any remaining liabilities of the programme or project shall be charged to the account held by UN-Women under “Miscellaneous revenue” or to other resources administered by UN-Women from which the liabilities were derived.

(d) Unforeseen disbursements or refunds in respect of financially completed programmes or projects shall be charged or credited to the account held by UN-Women under “Miscellaneous revenue” or to other resources administered by UN-Women from which the disbursement or refund derived.

(e) The Under-Secretary-General/Executive Director shall establish policies and procedures with respect to net adjustments on account of financially completed programmes or projects.

Regulation 17.5

The final budget for assistance provided by UN-Women to a programme or project under the provisions of regulation 17.3 above shall remain available for the period of time required to discharge any outstanding commitments of the programme or project. When all commitments against the budget have been discharged, any balance of resources advanced shall be reimbursed to the account held by UN-Women.

Regulation 17.6

The Under-Secretary-General/Executive Director is authorized to incorporate grant support in programme or project activities. Such grant support may be provided either directly or through an implementing partner or executing agency.

Rule 1704

The Chief Finance Officer shall decide on and issue financial risk mitigation measures when grants and funding are utilized.

18. Appropriations for the integrated budget

Regulation 18.1

The institutional budget approved by the Executive Board as part of the integrated budget shall constitute an appropriation to the Under-Secretary-General/Executive Director to enter into commitments and make disbursements for the purposes for which appropriations were approved and up to the amounts so approved.

Rule 1801

The Chief Finance Officer shall be responsible for ensuring that all commitments and disbursements relating to the integrated budget as approved by the Executive Board remain within the appropriations and are entered into and incurred, respectively, only for the purposes approved. He or she shall, at the beginning of each budget period, make allotments of resources on a basis that conforms to the appropriations approved by the Executive Board.

(a) The Chief Finance Officer may increase or decrease the amount of an allotment as required. No other section or unit may transfer allotments between expense categories, except with his or her written approval.

(b) At the end of the first calendar year of a budget period, any unencumbered balance of appropriations shall be carried over and remain available for expenses in the following year, as authorized by the Chief Finance Officer.

Rule 1802

The Chief Finance Officer shall issue at the beginning of each year a staffing table indicating the number and grade of posts approved for that year by the Executive Board in the integrated budget.

Rule 1803

The Under-Secretary-General/Executive Director may, within such limits as the Executive Board may prescribe, authorize commitments to be made against resources to be made available in future years for which no budgetary appropriations or other financial authorization has been made. Such commitments shall constitute a first charge against the relevant future appropriations as these are approved for future years by the Executive Board.

Regulation 18.2

Appropriations for the integrated budget shall be available for commitments and disbursements during the budget period to which they relate.

Regulation 18.3

Appropriations from regular resources shall remain available for 12 months following the end of the budget period to which they relate to the extent that they are required to discharge any outstanding commitments of the budget period. The balance of the appropriations shall revert to the account held by UN-Women.

Regulation 18.4

Appropriations from trust funds shall remain available for 12 months following the end of the budget period to which they relate to the extent that they are required to discharge commitments in respect of goods supplied and services rendered in the budget period and to liquidate any other outstanding legal obligation of the budget period. The balance of the appropriations shall be surrendered.

Regulation 18.5

Transfers between appropriation lines of the integrated budget for the budget period may be made by the Under-Secretary-General/Executive Director, subject to such limitations as the Executive Board may specifically decide with the concurrence of the Advisory Committee.

G. Administration of resources

19. Account for the United Nations Entity for Gender Equality and the Empowerment of Women

Regulation 19.1

There shall be established an account for UN-Women to which all of the revenue to UN-Women derived from the sources specified under section “C” and receivable in cash shall be credited and against which all expenses on behalf of UN-Women shall be charged, except for revenue and expenses in respect of trust funds administered by UN-Women.

Regulation 19.2

Within the account held by UN-Women, the following reserves shall be established at levels set by the Executive Board:

(a) An operational reserve, the purpose of which is to guarantee the financial viability and integrity of UN-Women. The reserve shall be fully funded and held in irrevocable and promptly available liquid assets. The elements to be compensated for and covered by it shall be limited to:

- (i) Downward fluctuations or shortfalls in resources;
- (ii) Uneven cash flows;
- (iii) Increases in actual costs as compared to planning estimates or fluctuations in delivery; and
- (iv) Other contingencies that result in a loss of resources for which UN-Women has made commitments for programming.

The decision to make a drawdown from the operational reserve shall rest solely with the Under-Secretary-General/Executive Director, who will report all drawdowns to the Executive Board at its second regular session and, in between sessions, to members of the Executive Board as may be prescribed by the Board or whenever the situation in the Under-Secretary-General/Executive Director’s opinion so merits;

(b) A fully funded reserve for field office accommodation for housing for internationally recruited, field personnel financed by UN-Women and for office accommodation; and

(c) Such other reserves as may be approved by the Executive Board.

Regulation 19.3

Separate accounts shall be maintained for all reserves within the account held by UN-Women and for each trust fund administered by UN-Women.

Regulation 19.4

Working capital shall be provided from the cash resources of the account held by UN-Women.

20. Management of funds

Regulation 20.1

The Under-Secretary-General/Executive Director, under authority delegated by the Secretary-General as custodian of all funds, is responsible and accountable for the effective and efficient management of UN-Women funds in the custody of UN-Women.

(a) Cash management includes all actions necessary for receipt, deposit, advance, investment and disbursement of cash, including the designation of banks and opening and closing of bank accounts.

(b) The Under-Secretary-General/Executive Director may delegate authority, as appropriate, to staff for such cash management.

Rule 2001

Petty cash advances may be made to officials designated by the Under-Secretary-General/Executive Director or his or her delegate. The Under-Secretary-General/Executive Director or his or her delegate may, where adequate safeguards are provided, authorize petty cash advances from petty cash accounts to contracted personnel up to an amount determined by the Under-Secretary-General/Executive Director or his or her delegate. The accounts therefore shall be maintained on an imprest basis. The amount and purposes of each advance shall be defined by the Chief Finance Officer and limited to the minimum compatible with working requirements.

Rule 2002

The Under-Secretary-General/Executive Director or his or her delegate may also authorize the issuance of such other cash advances as may be permitted by the Staff Regulations and Rules of the United Nations and administrative instructions or as may be specifically approved by him or her.

Rule 2003

Officials to whom such advances are issued may make use of them only for the purposes for which they were authorized and shall be held personally responsible and financially liable for the proper management and safekeeping of the advances so made.

They shall be in a position at all times to account for such advances and shall submit monthly accounts with respect to petty cash advances unless otherwise decided by the Under-Secretary-General/Executive Director or his or her delegate.

Rule 2004

The Under-Secretary-General/Executive Director shall conclude agreements with the Administrator of the United Nations Development Programme (UNDP) or another treasury services provider concerning the mutual responsibilities for the use of bank accounts held by UNDP/service provider for disbursing and receiving funds for UN-Women, wherever applicable. Such agreements shall include details on the mutual provision of information, such as funds deposited or withdrawn from accounts, including records of transactions, statements, bank reconciliations, or any other information required for closing of the accounts. Bank statements relating to accounts that are administered by UN-Women shall be reconciled by the organizational unit authorized to use such accounts for disbursement.

Rule 2005

Payments in United States Dollars or local currency may be facilitated through the United Nations Development Programme (UNDP), or another payment services provider, which disburses funds from its bank accounts on behalf of UN-Women.

Rule 2006

The United Nations operational rate of exchange that is in effect on the date when a transaction is carried out in a currency other than United States dollars shall be used whenever such a transaction must be translated into United States dollars for the purpose of being recorded in the accounts held by UN-Women.

Rule 2007

Funds for UN-Women placed in short-term instruments shall be registered with relevant details in a separate ledger for UN-Women and shall be included as assets of UN-Women in the financial accounts and reports of UN-Women.

Regulation 20.2

The Under-Secretary-General/Executive Director may, in the absence of restrictions imposed by contributing Governments, exchange currencies between funds of UN-Women and funds of other organizations in the United Nations system and may utilize them to purchase other currencies, whenever the Under-Secretary-General/Executive Director determines it would be in the interest of UN-Women.

Regulation 20.3

The Under-Secretary-General/Executive Director and the executing agencies or, under the harmonized operational modalities, implementing partners, shall endeavour, consistent with the need for efficiency and economy of operations, to make the fullest possible use of all available currencies in the account held by UN- Women.

Regulation 20.4

Account being taken of the objectives and policies of UN-Women and the special requirements of its operations, including liquidity, moneys not required immediately may be placed mainly in liquid fixed-term instruments by the Under-Secretary-General/Executive Director.

Regulation 20.5

Revenue derived from the placement of funds shall be credited to the account held by UN-Women, unless otherwise authorized by the Under-Secretary-General/Executive Director.

Regulation 20.6

(a) The Under-Secretary-General/Executive Director may make such ex gratia payments, not exceeding \$75,000 per year, as she or he deems necessary in the interest of UN-Women. A statement of such payment should be included in the audited financial statement, except as set forth in subparagraph (b) below.

(b) In the case of an emergency where, at the discretion of the Under-Secretary-General/Executive Director, immediate ex gratia payments are necessary for humanitarian reasons (in instances such as injury or death suffered in connection with activities of UN-Women), the Under-Secretary-General/Executive Director may make such payments in accordance with subparagraph (a) above, except that such payments shall be without limitation as to the amount. The Under-Secretary-General/Executive Director shall immediately inform the Executive Board when any single situation results in payments totalling in excess of \$50,000.

Rule 2008

(a) Ex gratia payments may be made in cases where, in the opinion of the Chief, Legal office to UN-Women, there is no clear legal liability on the part of UN-Women and where such payments are in the interest of UN-Women.

(b) All ex-gratia payments require clearance by the Chief Finance Officer, prior to consideration for approval by the Under-Secretary-General/Executive Director.

21. Write-offs**Regulation 21.1**

The Under-Secretary-General/Executive Director may, after full investigation, authorize the writing-off of losses of cash, inventory and other assets, provided that a statement of all such amounts written off is submitted to the United Nations Board of Auditors with the accounts. The Under-Secretary-General/Executive Director may establish from time to time an amount below which full investigation and formal write-offs are not required. Such amounts shall, for administrative efficiency, be charged directly to the relevant allotment/budget line.

Rule 2101

(a) The Chief Finance Officer, may, after full investigation in each case, authorize the writing-off of losses of inventory, property, plant and equipment belonging to UN-Women or such other adjustments of the records as will bring the balance shown by the records into conformity with the actual quantities, except for those proposals for write-offs that exceed \$100,000 and shall be submitted to the Under-Secretary-General/Executive Director for approval.

(b) Final determination as to all recoveries to be made from staff members or others as the result of losses will be made by the Chief Finance Officer.

Rule 2102

(a) The Chief Finance Officer, may, after full investigation, authorize the writing-off of losses of cash, accounts receivable and notes receivable deemed to be irrecoverable, up to an amount of \$100,000. Proposals to write off amounts of \$100,000 or more shall be submitted to the Under-Secretary-General/Executive Director for approval.

(b) The investigation shall, in each case, fix the responsibility, if any, of any official of UN-Women for the loss. Such official may be required to reimburse the loss to the organization, either in part or in full.

(c) In each case, the amount authorized for waiver of investigation and write-off is \$1,000.

H. Executing agencies and implementing partner

22. Executing agencies and implementing partners

Regulation 22.1

The administration by executing agencies or, under the harmonized operational modalities, implementing partners, of resources obtained from UN-Women shall be carried out under their respective financial regulations, rules, practices and procedures to the extent that they do not contravene the principles of the financial regulations and rules of UN-Women. Where the financial governance of an executing agency or, under the harmonized operational modalities, implementing partner, does not provide the required guidance, that of UN-Women shall apply.

Regulation 22.2

Each executing agency or, under the harmonized operational modalities, implementing partner, shall maintain such accounts and records as are necessary to enable it to report on the financial status of resources obtained from UN-Women, including in particular the balance of recorded allocations, commitments and disbursements, except in the case of sector budget support and pooled funds.

Regulation 22.3

To ensure the uniformity and usability of data required for management purposes of UN-Women, the Under-Secretary-General/Executive Director is authorized, after consultation with the executing agencies or, under the harmonized operational

modalities, implementing partners, to specify the basis, content and periodicity of reports on resources obtained from UN-Women to be submitted by those executing entities.

Rule 2201

The Under-Secretary-General/Executive Director shall arrange for advances to be made by remittances to executing agencies and/or implementing partners, if any. Such remittances shall be sufficient to ensure that the advances will provide an amount that is adequate to cover for a reasonable period the disbursements that the agency concerned is called upon to make with respect to the financial activities of UN-Women. Prior to the remittance of funds, the Under-Secretary-General/Executive Director may require the information to substantiate the need for the proposed remittance.

Rule 2202

Commitments for the current year and for future years shall be entered into, and disbursements for the current year incurred, only after budgets for programme activities, allotments in respect of the integrated budget or other appropriate authorizations have been made in writing under the authority of the Under-Secretary-General/Executive Director.

I. Internal control

23. Internal control

Regulation 23.1

The Under-Secretary-General/Executive Director shall maintain an internal financial control mechanism, which shall provide for an effective current examination and review of financial, management and operational activities, in order to ensure:

- (a) The regularity of the receipt, custody and disposal of all financial resources administered by UN-Women;
- (b) The conformity of commitments and disbursements with the allocations, appropriations or other financial provisions decided upon by the Executive Board, with allocations decided upon by the Under-Secretary-General/Executive Director and with agreements with other United Nations organizations and other entities; and
- (c) The effective and efficient management of UN-Women and the effective, efficient and economic use of all resources administered by UN-Women.

Rule 2301

The Under-Secretary-General/Executive Director shall establish and maintain a financial risk management system to ensure the effective governance and control of financial risks. Such a system shall form part, and be governed by, UN Women's overarching risk management policy. It shall provide for the systematic identification, assessment, and measurement of financial risks, including an evaluation of their potential impact on UN Women, and shall prescribe the implementation and maintenance of appropriate measures to mitigate and manage such financial risks. The Chief Finance Officer shall ensure that adequate internal controls are established and

maintained to mitigate financial risks and safeguard the organization's financial integrity, including, but not limited to, through the application of these Financial Regulations and Rules.

Rule 2302

Unless specified otherwise in these financial rules, authority and responsibility to issue instructions and establish procedures for the implementation of these regulations and rules may be delegated by the Under-Secretary-General/Executive Director to other officials of UN-Women. Such delegation must be in writing.

J. Procurement procedures

24. Procurement procedures

Regulation 24.1

The Under-Secretary-General/Executive Director is responsible and accountable for carrying out the procurement functions of UN-Women in furtherance of the mandate and activities of UN-Women and in accordance with General Assembly resolutions relevant to procurement.

(a) The procurement functions of UN-Women include all actions necessary for the acquisition, by purchase or lease, of inventory, property, plant and equipment, including their construction; of goods; real property; and services.

(b) The Under-Secretary-General/Executive Director may delegate authority, as appropriate, for such procurement functions.

Regulation 24.2

The following general principles shall be given due consideration in carrying out the procurement functions of UN-Women:

- (a) Best value for money;
- (b) Fairness, integrity and transparency;
- (c) Open and effective international competition;
- (d) The interests of UN-Women.

Regulation 24.3

UN-Women shall promote the procurement of goods and services from developing countries and countries with economies in transition and permit regional, local and small vendors to participate, in line with the general principles contained in regulation 24.2, in procurement opportunities in programme countries.

Rule 2401

The Chief Finance Officer, under delegated authority from the Under-Secretary-General/Executive Director, is the Chief Procurement Officer for UN-Women and is accountable to the Under-Secretary-General/Executive Director for all procurement functions of UN-Women, in all locations, except for those procurement actions

governed by subparagraph (b) below. The Chief Procurement Officer may further delegate authority to staff at headquarters and other locations, as may be appropriate in fulfilling the purposes of these rules. Hereinafter, references to the Chief Procurement Officer shall also be understood to mean, as appropriate, those acting under delegated authority from the Chief Procurement Officer.

(a) The Chief Procurement Officer shall ensure that the procurement functions are carried out in accordance with the relevant financial regulations and rules of UN-Women. To this end, the Chief Procurement Officer:

(i) Shall establish the necessary controls, including for the delegation of authority, and shall issue administrative instructions for purposes necessary to protect the integrity of the procurement process and interest of the organization;

(ii) Shall establish Procurement review committees, at headquarters and in other locations, to render written advice to the Chief Procurement Officer on procurement actions leading to the award or amendment of procurement contracts, which, for the purposes of these regulations and rules, includes agreements or other written instruments such as purchase orders, and contracts that involve revenue to UN-Women. The Chief Procurement Officer shall establish the composition and the terms of reference of such committees, which shall include the types and monetary values of proposed procurement actions subject to review by the committees.

(b) The Chief Procurement Officer is accountable for the contracting of individual consultants who provide personal and/or professional services to UN-Women. The Chief Procurement Officer shall establish the necessary controls and may delegate authority to staff in fulfilling the purposes of this subparagraph.

Rule 2402

No contract shall be entered into on behalf of UN-Women except by the Chief Procurement Officer or an authorized delegate. All such authorizations shall be in writing.

The Chief Procurement Officer may cooperate with other organizations of the United Nations system to meet the procurement requirements of UN-Women, provided that the regulations and rules of those organizations are consistent with those of UN-Women. The Chief Procurement Officer may, as appropriate, enter into agreements for such purposes. Such cooperation may include carrying out common procurement actions together, or UN-Women entering into a contract in reliance on a procurement decision of another United Nations organization, or requesting another United Nations organization to carry out procurement activities on behalf of UN-Women.

The Chief Procurement Officer may, to the extent authorized by relevant decisions of the Executive Board in respect of procurement activities, cooperate with a Government, non-governmental organization, or other public international organization, in respect of procurement activities and, as appropriate, enter into agreements for such purposes.

Rule 2403

Consistent with the provisions contained in regulation 24.2 above, and except as otherwise provided below, procurement contracts shall be awarded on the basis of

effective competition, and, to this end, the competitive process shall, as necessary, include:

- (a) Acquisition planning for developing an overall procurement strategy and procurement methodologies;
- (b) Market research for identifying potential suppliers;
- (c) Consideration of prudent commercial practices; and
- (d) Formal methods of solicitation, utilizing invitations to bid or requests for proposals on the basis of advertisement or direct solicitation of invited suppliers; or informal methods of solicitation, such as requests for quotations.

The Chief Procurement Officer shall issue administrative instructions concerning the types of procurement activities and monetary values for which such methods of solicitation are to be used.

Rule 2404

The award of a procurement contract shall be made after due consideration has been given to the general principles described in regulation 24.2 and in accordance with the following:

- (a) When a formal invitation to bid has been issued, the procurement contract shall be awarded to the qualified bidder whose bid substantially conforms to the requirements set forth in the solicitation documents and is evaluated to represent the lowest cost to UN-Women; and
- (b) When a formal request for proposals has been issued, the procurement contract shall be awarded to the qualified proposer whose proposal, all factors considered, is the most responsive to the requirements set forth in the solicitation documents.

The Chief Procurement Officer may, in the interest of UN-Women, reject bids or proposals for a particular procurement action, recording the reasons for rejection in writing. The Chief Procurement Officer shall then determine whether to undertake a new solicitation, or to directly negotiate a procurement contract pursuant to rule 2405 below, or to terminate or suspend the procurement action.

Rule 2405

The Chief Procurement Officer may determine for a particular procurement action that using formal methods of solicitation is not in the best interest of UN-Women:

- (a) When the value of the procurement is below the monetary threshold established for formal methods of solicitation;
- (b) When there is no competitive marketplace for the requirement, such as where a monopoly exists, where prices are fixed by legislation or government regulation, or where the requirement involves a proprietary product or service;
- (c) When there has been a previous determination or there is a need to standardize the requirement;
- (d) When the proposed procurement contract is the result of cooperation with other organizations of the United Nations system, pursuant to rule 2402 above;

- (e) When offers for identical requirements have been obtained competitively within a reasonable period and the prices and conditions offered remain competitive;
- (f) When, within a reasonable prior period, a formal solicitation has not produced satisfactory results;
- (g) When the proposed procurement contract is for the purchase or lease of real property;
- (h) When there is a genuine exigency for the requirement;
- (i) When the proposed procurement contract relates to obtaining services that cannot be objectively evaluated; or
- (j) When the Chief Procurement Officer otherwise determines that a formal solicitation will not give satisfactory results.

When a determination is made pursuant to subparagraphs (a) to (j) above, the Chief Procurement Officer shall record the reasons in writing and may then award a procurement contract, either on the basis of an informal method of solicitation, or on the basis of a directly negotiated contract, to a qualified vendor whose offer substantially conforms to the requirement at an acceptable price.

Rule 2406

Written procurement contracts shall be used to formalize every procurement for a monetary value exceeding specific thresholds established by the Chief Procurement Officer. Such arrangements shall, as appropriate, specify in detail:

- (a) The nature of the products or services being procured;
- (b) The quantity being procured;
- (c) The contract or unit price;
- (d) The period covered;
- (e) Conditions to be fulfilled, including the conditions of contract of UN-Women and implications for non-delivery;
- (f) Terms of delivery and payment; and
- (g) The name and address of the supplier.

The requirement for written procurement contracts shall not be interpreted to restrict the use of any electronic means of data interchange. Before using any electronic means of data interchange, the Chief Procurement Officer shall ensure that the electronic data interchange system is capable of ensuring authentication and confidentiality of the information.

Rule 2407

Except where normal commercial practice or the interests of UN-Women so require, no contract or other form of undertaking shall be made on behalf of UN-Women that requires a payment or payments in advance of the delivery of products or the performance of contractual services. Whenever an advance payment is agreed in accordance with administrative instructions and justification is issued by the Chief Procurement Officer, the reason therefor shall be recorded. Progress payments may be

permitted pursuant to normal commercial practice or in the interest of the organization, in accordance with administrative instructions issued by the Chief Procurement Officer.

Regulation 24.4

The Under-Secretary-General/Executive Director shall:

- (a) Establish detailed financial rules and procedures in order to ensure effective financial administration and the exercise of economy;
- (b) Designate the staff who may make commitments on behalf of UN-Women;
- (c) Designate the staff who record the receipt of goods and services on behalf of UN-Women;
- (d) Cause all commitments and recording of expenses to be made on the basis of supporting documents which ensure that resources are available to cover the anticipated claims;
- (e) Ensure that all commitment decisions are within the mandate of UN-Women and provide the organization with best value for money;
- (f) Designate the staff who verify that payments be made on behalf of UN-Women;
- (g) Cause all payments to be made on the basis of supporting vouchers and other documents which ensure that the services or goods have been received, and that payments have not previously been made;
- (h) Designate the officers who may receive moneys on behalf of UN-Women;
 - (i) Maintain an internal financial control which shall provide for an effective current examination and review of financial transactions in order to ensure:
 - (i) The regularity of the receipt, custody and disposal of all funds and other financial resources of UN-Women;
 - (ii) The conformity of commitments and disbursements with the budgets, appropriations or other financial provisions decided upon by the Executive Board; and
 - (iii) The economic use of the resources of UN-Women.

Regulation 24.5

There shall be a separation of duties as defined by the internal control framework of UN-Women.

Rule 2408

- (a) The Chief Finance Officer, shall ensure that, except as provided in rule 2411, subparagraph (c), no expense shall be incurred unless it is supported by an appropriate commitment document, signed by a committing officer pursuant to rule 2409. Except as otherwise provided in rule 2408, subparagraph (b), action to commit

shall be based on a written contract, purchase order, agreement or other form of undertaking.

(b) Any increase in the amount of a commitment in excess of an amount established by the Under-Secretary-General/Executive Director pursuant to subparagraph (a) shall require an amended commitment document to be issued. Should an invoice be presented for payment in an amount that exceeds the amount of the commitment by more than an amount established by the Under-Secretary-General/Executive Director, the commitment must be amended.

Rule 2409

Committing officers

(a) The Under-Secretary-General/Executive Director shall designate:

(i) One or more staff as committing officer(s) for the procurement of all goods and services, for each organizational unit, including country offices;

(ii) The responsibilities of those committing officers, including those for specific accounts assigned to them.

(b) Any authority granted and responsibility assigned to each staff member is for the individual and cannot be delegated. Alternates may also be designated to act in the absence of the committing officer(s);

(c) The purpose of committing resources is to ensure that:

(i) The activities to be financed are within the mandate and policies of UN-Women, within the approved strategy, and within the framework and plan of UN-Women;

(ii) Resources necessary to satisfy the present or anticipated claim are currently available in the relevant account for which the committing officer is responsible;

(iii) The commitment decision provides the organization with best value for money;

(iv) The commitment is not for personal purposes.

(d) Any undue interference with the committing process should be brought to the attention of the Under-Secretary-General/Executive Director and, if appropriate, referred to the Disciplinary Committee;

(e) The Under-Secretary-General/Executive Director may arrange for an electronic/digital committing process provided that the payments ledger and the associated payment system have adequate safeguards to ensure the integrity of the committing process as required by this rule.

Rule 2410

Verifying officers

(a) The Under-Secretary-General/Executive Director shall designate the staff members who may have authority to approve all payments under all accounts and establish applicable procedures.

(b) Those staff members so designated shall have the responsibility to verify that payments and other financial transactions may be carried out on behalf of UN-Women. The responsibility assigned to a verifying officer cannot be delegated.

Rule 2411

(a) A verifying officer shall approve a voucher for payment when:

(i) It has been determined that payment had not previously been made;

(ii) It is supported by documents which indicate that the goods or services for which payment is claimed have been received or rendered in accordance with the terms of the contract and the related commitment;

(iii) The payment is made against a recorded commitment of resources entered into by an appropriate committing officer or a valid budget, where applicable;

(iv) The payment is not made for personal purposes; and

(v) No other information is available which would bar the payment.

(b) Should an invoice be presented for payment in an amount that exceeds the existing relevant commitment by the amount specified by the Under-Secretary-General/Executive Director in accordance with rule 2408, subparagraph (b) or more, prior commitment of resources by a committing officer is required.

(c) For payments for which resources did not need to be reserved by the recording of a commitment in accordance with rule 2408, subparagraph (b), the documentation supporting the payment voucher must be signed by a committing officer before the payment may be approved by a verifying officer.

(d) The Under-Secretary-General/Executive Director may arrange for an electronic/digital verification process, provided that the ledger and the associated payment system have adequate safeguards to ensure the integrity of the verification process.

(e) Any undue interference with the verification process should be brought to the attention of the Under-Secretary-General/Executive Director and, if appropriate, referred to the Disciplinary Committee.

K. Management of inventory, property, plant and equipment

25. Management of inventory, property, plant and equipment

Regulation 25.1

The Under-Secretary-General/Executive Director is responsible and accountable for managing the inventory, property, plant and equipment of UN-Women effectively and efficiently in furtherance of the mandate and activities of the Entity.

(a) The management of inventory, property, plant and equipment includes actions necessary for its receipt, maintenance and disposal.

(b) The Under-Secretary-General/Executive Director may delegate authority, as appropriate, for such management of inventory, property, plant and equipment.

Rule 2501

The Chief Finance Officer is accountable to the Under-Secretary-General/Executive Director for the management of the inventory, property, plant and equipment of UN-Women. The Chief Finance Officer shall establish such controls necessary for the recording, safekeeping, maintenance and disposal of such inventory, property, plant and equipment. The Chief Finance may further delegate authority to staff at headquarters and other locations, as may be appropriate in fulfilling the purposes of these rules. The Chief Finance Officer is also responsible for establishing the types and values of inventory, property, plant and equipment that shall be recorded.

(a) The Chief Finance Officer shall establish a property survey board to render written advice to the Chief Finance Officer on:

(i) The cause of any shortages, overages of, damage and impairment to inventories, property, plant and equipment or intangible assets, indicating the degree of responsibility attached to any UN-Women officials and the action to be taken thereon;

(ii) The disposal of inventory, property, plant and equipment or intangible assets which have become surplus to operating UN-Women requirements or unserviceable through obsolescence or normal wear and tear;

(iii) Such other matters as may be referred to the property survey board;

In cases where the recommendation of the Property Survey Board is not accepted by the Chief Finance Officer, the reasons for such decision shall be recorded in writing.

(b) The Chief Finance Officer shall establish administrative instructions governing the sale of inventory, property, plant and equipment and may delegate authority to staff as may be appropriate in fulfilling the purposes of this subparagraph.

L. Independent Evaluation, Audit and Investigation Services**26. Independent Evaluation, Audit and Investigation Services****Regulation 26.1**

The Internal Audit Service of the Independent Evaluation, Audit and Investigation Services shall be responsible for the internal audit of UN-Women. It shall conduct independent, objective assurance and advisory activities in conformity with the Global Professional Practice of Internal Auditing. It shall assess and contribute to the improvement of governance, risk management and control processes, and report thereon.

Regulations 26.2

The Internal Investigation Function of the Independent Evaluation, Audit and Investigation Services shall be responsible for assessing and investigating allegations of fraud, corruption and other wrongdoing involving UN-Women personnel and partners to the detriment of UN-Women. UN-Women may engage a service provider for such investigations. If an agreement is established, the Director of Independent Evaluation, Audit, and Investigation Services shall coordinate relevant investigation-related matters with the service provider.

Regulation 26.3

The Independent Evaluation, Audit, and Investigation Services shall exercise operational independence in the performance of its duties. Its purpose, authority, and responsibility shall be defined in the charters.

Rule 2601

The Internal Audit Service shall exercise independence in the performance of its duties. The purpose, authority and responsibility of the Independent Evaluation, Audit and Investigation Services and of the Internal Audit Service are further defined in the Charter of the Independent Evaluation, Audit and Investigation Services and the Charter of the Internal Audit Service, respectively. The Internal Audit Service shall assess the adequacy and effectiveness of governance, risk management and control processes regarding the:

- (a) reliability and integrity of financial and other information;
- (b) effectiveness and efficiency of operations;
- (c) safeguarding of assets; and
- (d) compliance with legislative mandates, regulations, rules, policies and procedures.

Rule 2602

The Internal Audit Service shall have unrestricted access to the organization's records, personnel and premises, as necessary, in its opinion, for the performance of its duties.

Rule 2603

The Internal Audit Service shall submit its reports to the Executive Director and other senior managers as appropriate. At least annually, the Director of the Independent Evaluation, Audit and Investigation Services shall submit a report to the Executive Board on internal audit and investigation activities and on significant findings providing insight into the efficient and effective use of resources.

Rule 2604

The Executive Director shall appoint members of the Advisory Committee on Oversight to serve three-year terms, renewable once. All members will be independent and external to UN-Women. The roles and responsibilities of the Advisory Committee on Oversight are set forth in its terms of reference approved by the Executive Director.

M. United Nations Board of Auditors

27. United Nations Board of Auditors

Regulation 27.1

The United Nations Board of Auditors will be completely independent and have the sole responsibility for the external audit of the account held by UN-Women.

Regulation 27.2

The provisions of article VII of the Financial Regulations and Rules of the United Nations shall apply, mutatis mutandis, to UN-Women, except that:

(a) The reports of the United Nations Board of Auditors, together with the audited financial statements and the comments thereon of the Advisory Committee, shall also be transmitted to the members of the Executive Board. Executing agencies or, under the harmonized operational modalities, implementing partners, which are organizations of the United Nations system shall, where applicable, transmit to the Under-Secretary-General/Executive Director, for submission to the Executive Board, annual accounts showing the status of resources allocated to them by the Under-Secretary-General/Executive Director for the execution of activities of UN-Women. Such accounts shall bear audit certificates from the external auditors of the organizations and shall be accompanied by their reports, if any, and copies of any relevant resolutions adopted by their legislative or governing bodies; and

(b) In submitting the above accounts to the Executive Board, the Under-Secretary-General/Executive Director shall comment on the auditors' substantive observations and on their follow-up.

Regulation 27.3

The Under-Secretary-General/Executive Director shall ensure that, except for organizations of the United Nations system, executing entities shall require their auditors to follow the audit principles and procedures prescribed for the United Nations in respect of resources obtained from or through UN-Women, and shall ensure that each programme activity of UN-Women is audited at least once in its lifetime, or as otherwise required pursuant to the relevant agreements governing such programme activities, except in the case of sector budget support and of pooled funds. In the case of sector budget support or pooled funds, resources obtained from or through UN-Women shall be audited in accordance with the audit provisions established in the agreement among the participants in, and governing, the sector budget support or pooled funds, consistent with the policies and procedures for participation by UN-Women in direct budget support and pooled funds, established by the Under-Secretary-General/Executive Director.

N. Definitions**28. Definitions****Regulation 28.1**

For the purposes of the financial regulations for UN-Women, the following definitions of the main entities involved in activities of UN-Women shall apply. The entities are listed in alphabetical order:

Administrator shall mean the Administrator of UNDP or the official to whom the Administrator has delegated authority and responsibility for the matter in question;

Advisory Committee shall mean the Advisory Committee on Administrative and Budgetary Questions;

Board of Auditors shall mean the United Nations Board of Auditors;

Executing agency (also referred to as “executing entity”) shall mean the entity responsible for the execution of programme activities of UN-Women as defined in regulation 27.2;

Executive Board shall mean the Executive Board of the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women);

General Assembly shall mean the General Assembly of the United Nations;

Government shall mean the Government of a State Member of the United Nations, of a specialized agency or of the International Atomic Energy Agency. “Recipient” when used in conjunction with “Government” shall mean the Government, as defined above, of a country which receives assistance from UN-Women and applies also, mutatis mutandis, to all entities entitled, as a result of an Executive Board decision, to receive assistance from UN-Women;

Host Government shall mean the Government, as defined, of a country within whose legal boundaries UN-Women provides a programme of assistance;

Implementing partner (also referred to as “implementing agency”) shall mean, for programme and project activities of UN-Women carried out under the harmonized operational modalities established in response to General Assembly resolution 56/201 of 21 December 2001 on the triennial policy review of operational activities for development of the United Nations system, the entity to which the Under-Secretary-General/Executive Director has entrusted the implementation of assistance by UN-Women specified in a signed document, along with the assumption of full responsibility and accountability for the effective use of the resources of UN-Women and the delivery of outputs as set forth in such document;

Secretary-General shall mean the Secretary-General of the United Nations or the official to whom the Secretary-General has delegated authority and responsibility for the matter in question;

Under-Secretary-General/Executive Director shall mean the Under-Secretary-General/Executive Director of UN-Women or the official to whom the Under-Secretary-General/Executive Director has delegated authority and responsibility for the matter in question;

UNDP shall mean the United Nations Development Programme established by General Assembly resolution 2029 (XX) of 22 November 1965;

UN-Women shall mean the United Nations Entity for Gender Equality and the Empowerment of Women established by General Assembly resolution 64/289 of 2 July 2010 on system-wide coherence.

Regulation 28.2

For the purposes of the financial regulations for UN-Women, unless the context requires otherwise, the terms set out in this regulation shall have the definitions assigned to them as specified below. These definitions are supplemented by the terms used under the International Public Sector Accounting Standards. The terms are listed in alphabetical order.

Accountability shall mean the obligation of UN-Women and its personnel to be answerable for all decisions made and actions taken by them, and to be responsible for

honouring their commitments, without qualification or exception. Accountability includes achieving objectives and expected results in a timely and cost-effective manner, in fully implementing and delivering on all mandates entrusted to UN-Women and approved by United Nations intergovernmental bodies in compliance with all relevant resolutions, decisions, regulations, rules and ethical standards; truthful, objective, accurate and timely reporting on performance results; responsible stewardship of resources; performance in all its aspects, including a clearly defined system for staff performance management, with due recognition of the important role of the relevant oversight bodies and in accordance with existing practice, in full compliance with accepted recommendations.

Accounts held by UN-Women shall mean the accounts established for the purpose of accounting for all resources entrusted to UN-Women and activities thereby financed, and shall include:

- (a) The regular resources account, which shall include all regular resources of UN-Women, activities thereby financed, and related revenue;
- (b) The other resources account, which shall include all other resources of UN-Women, activities thereby financed, and related revenue;
- (c) The funding from the regular budget of United Nations as approved by the General Assembly;
- (d) The funds account for UN-Women, which shall include all resources received by funds and programmes entrusted to the Under-Secretary-General/Executive Director, activities thereby financed, and related revenue.

Administrative and operational support costs shall mean the expenses reimbursed as a result of the administration of programme activities financed from the resources of UN-Women.

Allocation shall mean a financial authorization issued by the Under-Secretary-General/Executive Director to incur commitments and disbursements for specific purposes relating to programme activities of UN-Women and within specified limits, during a definite period.

Allotment shall mean a financial authorization issued by the Under-Secretary-General/Executive Director to enter into commitments and incur expenses for specific purposes related to the integrated budget and within the integrated budget.

Appropriation shall mean the total amount approved by the Executive Board for specified purposes in the current integrated budget against which commitments may be entered into and expenses incurred for those purposes up to the amounts so approved.

Appropriation line shall mean a subdivision of the appropriation for which a specific amount is shown in the appropriation resolution and within which the Under-Secretary-General/Executive Director is authorized to make transfers without prior approval

Assistance provided by UN-Women to a project shall mean the contribution to a project that is funded from the account held by UN-Women.

Budget shall mean a financial authorization issued by the Under-Secretary-General/Executive Director to make commitments and to incur expenses for specific purposes related to activities of UN-Women and within specified limits, during a definite period.

Co-financing shall mean a resource mobilization modality through which contributions, as defined in regulation 27.2, may be received in support of specified purposes consistent with the policies, aims and activities of UN-Women. These contributions may be in the form of cost-sharing or trust funds and shall be considered over and above the regular resources available for programmes.

Commitment shall mean an engagement arising from a contract, agreement or undertaking that has been entered into for the current year or one or more future years in respect of a programming activity, or the integrated budget.

Committing officer shall mean a staff member of UN-Women who has been delegated the authority to commit resources of UN-Women and has accepted accountability for it.

Contribution shall mean cash or in-kind resources received or receivable from a Government or intergovernmental institution, United Nations agencies, or non-governmental sources, including foundations, private sector organizations, and individuals. Contributions cover programme costs as well as programme support and management costs.

Contribution in cash shall mean payment made in cash received by UN-Women.

Contribution in kind shall mean the provision of goods and services, including capital assets, received by UN-Women.

Cost-sharing shall mean an arrangement by which the costs of projects that are normally charged to the regular resources of UN-Women, including the reimbursement of indirect costs, are covered in full or in part by a contribution or contributions from the recipient Government, or from one or more Governments other than the recipient Government, or from an organization or organizations of the United Nations system, or from intergovernmental institutions or agencies not part of the United Nations system. Such an arrangement may be made on the following basis:

- **Project cost-sharing**, whereby the contribution relates to a specific project;
- **Programme cost-sharing**, whereby the contribution relates not to a specific project but to all or several projects in a recipient country or region; and
- **Third-party cost-sharing**, which can be either project or programme cost-sharing, whereby the contribution is paid by one or more entities other than the recipient Government.

Counterpart contributions shall mean the agreed contributions of recipient Governments made for the cost of specific services and facilities as set out in the individual project documents related to programme activities undertaken for, or with, that Government.

Country programme shall mean the programme of assistance provided by UN-Women in a particular country, prepared by UN-Women in partnership with the Government of that country in line with the United Nations Sustainable Development Cooperation Framework, if any, indicating the proposed use of the resources of UN-Women towards the achievement or furtherance of national goals in line with the mandate of UN-Women during the period covered by the country programme.

Development Activities shall mean costs associated with programmes and development effectiveness activities that contribute to and are essential for the realization of effective development results.

Disbursement shall mean the amount paid.

Ex gratia payment shall mean a payment made where there is no legal liability but the moral obligation is such as to make payment justifiable.

Execution shall mean:

- Programme activities of UN-Women not carried out under the harmonized operational modalities established in response to General Assembly resolution 56/201 of 21 December 2001 on the triennial policy review of operational activities for development of the United Nations system, assuming the overall management of specific programme activities of UN-Women and the acceptance of accountability to the Under-Secretary-General/Executive Director for the effective use of the resources of UN-Women; and
- Programme activities of UN-Women carried out under the harmonized operational modalities established in response to General Assembly resolution 56/201, assuming the overall ownership of and responsibility for specific programme activities of UN-Women and the acceptance of accountability for results.

Fully funded shall mean that funds for any given activity are available in full in the form of cash or checks, irrevocable letters of credit and other similar financial instruments that are short term, highly liquid, readily convertible to known amounts of cash and subject to insignificant risk of changes in value or, subject to Executive Board decisions, an agreement signed by UN-Women and the donor.

A **grant** shall mean a contribution to a not-for-profit or civil society organization for capacity development purposes or as financial assistance provided directly or through an implementing partner or executing agency. Grants are provided as part of a UN-Women implemented workplan.

Implementation shall mean:

- Project activities of UN-Women not carried out under the harmonized operational modalities established in response to General Assembly resolution 56/201, the procurement and delivery of project activity inputs of UN-Women and their use in producing outputs;
- Project activities of UN-Women carried out under the harmonized operational modalities established in response to General Assembly resolution 56/201 and their overall management; and
- Delivery of project activities to achieve specified results, including the procurement and delivery of project activity inputs of UN-Women and their use in producing outputs.

Indirect costs shall mean the expenses incurred as a result of the management of programme activities and resources.

Institutional Budget shall mean funding approved by the Executive Board for UN-Women for Development Effectiveness, Management, United Nations Development Coordination and Special Purposes.

Intangible assets shall mean identifiable non-monetary assets without physical substance.

Integrated budget shall mean appropriations for activities of UN-Women related to programme, development effectiveness, United Nations development coordination, management and special purposes.

Inventory shall mean (a) assets to be transferred in the implementation of programme activities; (b) any other assets that may be held for transfer (or sale) in the ordinary course of activities of UN-Women.

IPSAS shall mean International Public Sector Accounting Standards.

Liquidity shall mean the difference between current assets and current liabilities. In the specific context of UN-Women, this shall normally be taken to mean the sum of working capital and reserves.

Management activities shall mean activities with the primary function of promoting the identity, direction and well-being of UN-Women. These include executive direction, representation, external relations and partnerships, corporate communications, planning and resource management, legal, oversight, audit, corporate evaluation, information technology, finance, administration, security and human resources activities. This includes activities and associated costs of a recurring and non-recurring nature.

Officials of UN-Women shall mean UN-Women staff member(s) employed under the Staff Regulations and Rules of the United Nations.

Other resources shall mean the resources of UN-Women, other than regular resources, which are received for a specific programme purpose consistent with the mandate of UN-Women and for the provision of specific services to third parties.

Outstanding commitment shall mean the portion of a commitment that has not yet been disbursed, accrued or discharged.

Partially funded shall mean the authority to allocate resources against current or anticipated future years' revenue.

Personnel shall mean staff of UN-Women and other persons engaged by UN-Women under other contractual arrangements to perform services for UN-Women.

Pledge shall mean a written intention by a donor to contribute a specified amount at a future date.

Pooled funds shall refer to resources for financing expenses within a sector or a programme through the pooling of the financial resources by the participating partners (see also "Sector budget support").

Programmes are strategic-level interventions implemented by Country Offices, Regional Offices and Headquarters contributing the results of strategic plan. A programme may consist of multiple projects.

Programme activities shall mean activities directly associated with the planning, programming and implementation of UN-Women programmes and projects to achieve desired result.

Programme support shall mean organizational units whose primary function is the development, formulation, delivery and evaluation of the programmes of UN-Women. This would include units that provide backstopping for programmes on either a technical, thematic, geographic, logistical or administrative basis.

Project shall mean a separately identified undertaking relating to matters assisted by UN-Women in accordance with its mandate that forms part of a country or regional or global programme, unless it is a stand-alone project.

Project document shall mean the formal document, including revisions thereof, covering the agreed arrangements for the implementation of a project. It shall also include such other instruments as the parties conclude define the particulars of such assistance and the respective responsibilities of the parties in more detail in regard to such projects.

Property, plant and equipment shall consist of tangible assets held for use in the activities of UN-Women or for administrative purposes and that are expected to be used over more than one financial period.

Regular budget shall mean the funding from the United Nations regular (programme) Budget, which is prepared by the Secretary-General and approved by the General Assembly. UN-Women shall prepare programme budget proposals for the forthcoming financial period in accordance with the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation.

Regular resources shall mean resources available to UN-Women that are commingled and shall comprise the funding from the United Nations Regular budget; unearmarked revenue from voluntary contributions, including governmental or intergovernmental payments to UN-Women; other unearmarked contributions from non-governmental sources including foundations, private sector organizations and individuals; interest earnings; and miscellaneous revenue.

Resources administered by UN-Women shall include resources in the account held by UN-Women, co-financing resources and other resources established by the Executive Board or the Under-Secretary-General/Executive Director.

Resources of UN-Women shall mean resources credited to the regular resources account or other resources account of UN-Women.

Revenue shall mean the inflow of contributions, fees and other consideration received by or due to UN-Women.

Sector budget support shall refer to the financial contribution to a Government budget, managed by a Government entity for a specific set of sector or programme results. A pooled fund is designed for financing expenses within a sector or a programme through the pooling of the financial resources by the participating partners. A pooled fund would be contracted out by the Government to be managed by an agreed party.

Special account shall mean an account established by the Under-Secretary-General/Executive Director for a special contribution, or for moneys earmarked for specific activities, the balance of which may be brought forward to the succeeding financial period.

Special purpose activities shall mean activities of a cross-cutting nature that involve either (a) capital investments, or (b) services for other United Nations system organizations, the costs of which do not relate to the management activities of UN-Women. Capital investments in the context of special purpose activities shall refer to significant projects involving purchases or improvements of assets held by UN-Women of a tangible or intangible nature.

Strategic plan shall mean the document that sets the overall direction and provides the framework for UN-Women in the implementation of its mandate as given in UN General Assembly resolution 64/289 at global, regional and national levels.

Trust fund shall mean a fund or resources accepted by UN-Women under the terms of these financial regulations and rules to finance activities specified by the contributor, which must be consistent with the policies, aims and activities of UN-Women. Trust funds can be both contributions to Other Resources or funds administered under Special Accounts.

United Nations development coordination activities shall mean activities supporting the coordination of development activities of the United Nations system.

Verifying officer shall mean a staff member of UN-Women who has been delegated the authority to verify payments against the resources of UN-Women resources and has accepted accountability for it.

Voluntary contributions shall mean annual contributions to UN-Women from Governments of States Members of the United Nations, of the specialized agencies or of the International Atomic Energy Agency, or from non-governmental sources, including foundations, private sector organizations and individuals.

Working capital shall mean the residual of cash flows into and out of UN-Women used to provide advances to executing entities or, under the harmonized operational modalities, implementing partners, fund outstanding commitments and pay ongoing administrative expenses.

Written or writing shall mean a duly signed paper document or a document in electronic/digital form that can be authenticated as having been produced by an authorized individual.
