



COVID-19 AND WOMEN'S RIGHTS ORGANIZATIONS: BRIDGING RESPONSE GAPS AND DEMANDING A MORE JUST FUTURE



Summary

This brief provides evidence of the different ways in which women's rights organizations have been affected by the COVID-19 pandemic, highlighting the predicament that many of them face of increased relevance and demand at the same time as civic closure, restrictive work conditions and diminishing funding. By showcasing the critical roles these organizations are playing in the context of the pandemic as essential service providers, advocates and watchdogs, this brief also identifies a set of recommendations to strengthen them in the immediate term and pave the way for a more equal post-COVID future.





How is the world changing due to COVID-19?

The number of confirmed COVID-19 cases has reached over 114 million as of 4 March 2021.¹ Women and girls are disproportionately affected by the multi-dimensional impacts of the pandemic, particularly those facing multiple intersecting forms of discrimination. The resilience of women's rights organizations is also being negatively impacted in ways that may have knock-on effects on the populations they serve and represent. The UN Secretary-General has warned that the effects of the pandemic risk causing a reversal of the limited progress made on women's rights and gender equality in the 26 years of implementation of the Beijing Declaration and Platform for Action.²

UN Women has synthesized the latest research and data on the gendered impacts of COVID-19 and formulated comprehensive recommendations for 'building back better' in the following complementary briefs:

- Addressing the Economic Fallout of COVID-19: Pathways and Policy Options for a Gender-Responsive Recovery
- COVID-19 and the Care Economy: Immediate Action for Structural Transformation and a Gender-Responsive Recovery
- COVID-19 and Violence against Women: Addressing the Shadow Pandemic
- COVID-19 and Women's Leadership: From an Effective Response to Building Back Better
- COVID-19 and Conflict: Advancing Women's Meaningful Participation in Ceasefires and Peace Processes
- COVID-19 and Fiscal Policy: Using Gender-Responsive Budgeting in Support and Recovery

Women's rights organizations are at the forefront of the COVID-19 response

Around the world, women's organizations have stepped up in response to the pandemic, providing frontline services and support to the marginalized, advocating for gender-responsive policy agendas and demanding government accountability for human rights. They are repurposing digital tools for advocacy and service delivery, staging urgent and creative public demonstrations and shifting priorities to meet emergent needs. Women's organizations are civil society groups whose membership and leadership are comprised primarily of women. Women's rights organizations are a sub-group of these, and

include groups, associations and movements led by women that also promote a women's rights agenda. They range from informal self-help groups or horizontal assemblies to formal national or international non-governmental organizations (NGOs) and transnational networks, all of which can operate independently or in collaboration with the state.

This brief draws on UN consultations and rapid assessments of the impact of COVID-19 on women's rights organizations around the world, as well as academic and grey literature (see Box). What

Find out more

For further information on relevant UN rapid assessments—including those conducted by UN Women—of the immediate impacts of COVID-19 on civil society organizations (CSOs), with a focus on women's rights organizations, see:

UN Trust Fund to End Violence against Women: "Impact of COVID-19 on Violence against Women Through the Lens of Civil Society and Women's Rights Organizations" (May 2020)

UN Trust Fund to End Violence against Women: "COVID-19 and the Impact on CSOs Working to End Violence against Women and Girls." (October 2020)

Women's Peace and Humanitarian Fund (WPHF): "Survey on COVID-19 Related Impacts & Needs: WPHF CSO Partners."

UN Women Europe and Central Asia Regional Office: <u>Putting Women at the Forefront of the COVID-19 Response in Europe and Central Asia</u>

UN Women Asia and the Pacific Regional Office: <u>Rapid Assessment: Impact of COVID-19 on Women's Civil Society Organizations</u> (May 2020)

emerges is a picture of common trends, needs and challenges. While further in-depth research is needed to understand the specific impacts of COVID-19 on women's rights organizations in different contexts, the evidence presented in this brief makes it clear that these organizations are at the forefront of this crisis.

Women's rights organizations are filling gaps in essential services

As the pandemic strains public services and creates significant economic hardship, women's rights organizations are stepping up to fill gaps in state service provision, often with little recognition and at significant cost. From providing food aid and personal protective equipment (PPE), to organizing collective childcare, disseminating reproductive health and hygiene kits, creating reporting mechanisms and providing psychosocial support for survivors of violence, and translating public service announcements into local languages, women-led NGOs, associations and mutual-aid groups around the world have pivoted to address the needs of women and their families at the community level. Under these conditions, women's rights organizations are acting as de facto essential service providers, buffering inadequate state support and providing an informal safety net.

With limited resources, women's rights organizations have revised, reprioritized and reoriented workplans, budgets and timelines. To sidestep ongoing restrictions around in-person work, they have rapidly shifted where possible to virtual service delivery. For example, hotlines, WhatsApp and email tools have enabled some women's organizations to provide information to survivors of gender-based violence, and the use of mobile applications has enabled human rights defenders working in conflict-affected areas to receive real-time health and safety

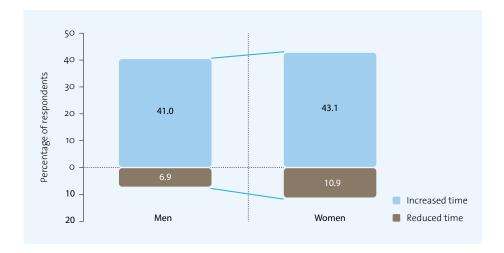
updates.³ In Malawi, for example, the Centre for Social Concern and Development switched to a combination of online and offline methods to share messages with girls and young women about gender-based violence during the pandemic, working in multiple languages through social media, podcasts, community radio and TV, and by distributing flyers.

Women's rights organizations and grassroots movements with strong organizational capacity before the pandemic were able to scale up support swiftly during the crisis. In India, for example, the Self-Employed Women's Association (SEWA) built on decades of community organizing by informal women workers to rapidly expand their work through established networks as crisis struck. In the absence of substantial state provision, SEWA provided 'stay at home kits' of dry rations and home essentials for daily wage earners, produced PPE for health-care workers and distributed fresh food for people experiencing homelessness, migrant families and those living in slums.⁴

Soup kitchens and care services are an integral part of the community response in many low-income settings. Members of the *Asamblea Feminista Conurbana Noreste* in Buenos Aires, for instance, are simultaneously delivering food and distributing information on sexual and reproductive health care, making their politics visible by painting the traditional soup kitchen stockpots violet: "the colour of the feminist movement".5

Yet grassroots initiatives such as this one are heavily reliant on voluntary or poorly paid community work overwhelmingly done by women. Even before the COVID-19 crisis, women did three times as much unpaid care and domestic work as men, a tally that includes unpaid community care work.⁶ Emerging evidence shows that, in the context of lockdowns and closures

FIGURE 1:
Time dedicated to unpaid community work during the COVID-19 pandemic in Chile, by sex



Source: Ministry of Women and Gender Equality, Chile and UN Women 2020.

Notes: Survey conducted between 15 September and 4 October. Sample size = 1,527 individuals (736 men and 790 women).





of schools and care services, men are doing a little more of this work, but women continue to shoulder the vast majority of it.7 When it comes to voluntary community work, in Chile, for instance, before the pandemic, women did more than twice as much of this work than men.8 Since COVID-19 emerged, a slightly higher share of women than men report dedicating more time to community work, creating a triple shift of paid work, unpaid domestic work and community work, often leaving little or no time for self-care. These competing pressures on women's time may also explain why one in ten women have had to reduce their hours in this vital community work.

Women's time for paid and unpaid community work is not infinitely elastic. The compounding challenges of spiking demand and fragile state support can compromise the work of women's rights organizations and exacerbate their already precarious working conditions—at times, even threatening their organizational survival. As early as May 2020, a consultation involving 128 women's organizations and activists from 17 countries across Europe and Central Asia found widespread emotional burnout, fatigue and professional stress among gender-based violence crisis centre workers. This was linked to the pressure to create viable solutions for survivors in an unprecedented situation, while having to adapt to working from home or under restrictive lockdown measures amid balancing mounting family care responsibilities.9 Six months into the pandemic, these findings were echoed by an assessment of 144 civil society organisation (CSO) grantees of the UN Trust Fund to End Violence against Women, whose staff reported feeling "overwhelmed and burned out" by the high demand for services.10

Women's rights organizations are advocating for genderjust policy responses

Feminist advocacy in response to the COVID-19 crisis is more international and cross-border than during previous epidemics, such as those of Ebola and Zika, and aims to influence state responses in areas ranging from social protection and fiscal policies to sexual and reproductive health and rights."

At the national level, women's rights activists have used webinars, chat rooms, WhatsApp groups and collaborative online platforms to develop lobbying tools. These include feminist-led plans for COVID-19 response and recovery and gender budget assessments, which can be found in Austria, Chile, Canada and the United Kingdom of Great Britain and Northern Ireland (UK) as well as in Hawai'i in the United States of America (USA). In Hawai'i, the State Commission on the Status of Women worked closely with women's community groups to create the 'Feminist Economic Recovery Plan' through open online

meetings and participatory decision-making.¹² This included using Google Docs to draft ideas in real time, sharing visioning documents among all members of the coalition not only with leaders, and using closed-captioning software and language translators to increase accessibility. While the plan is not yet approved at the state level, it has been successfully passed in Maui County, the first area in the USA to approve a feminist economic recovery plan.¹³

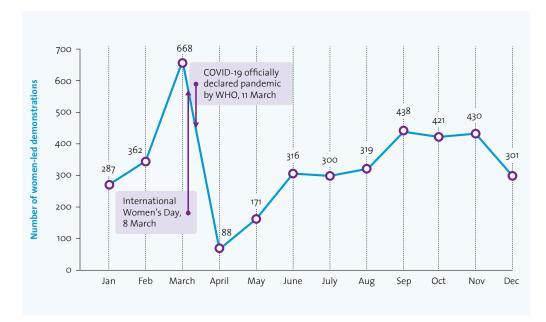
When a crisis occurs, the possibility of transformative action depends on the stock of alternative ideas being proposed. At the global level, transnational women's rights networks are seizing this opportunity to put forward feminist alternatives to current economic and social models through the use of online platforms and social media.14 In an array of campaigns and petitions taken up in public debates and by the media, these networks are putting the need for care of people and planet at the centre of demands for long-term recovery from COVID-19.15 The 'Call for a Feminist COVID-19 Policy', published by the Feminist Alliance for Rights and endorsed by over 1,600 individuals and organizations from more than 100 countries and translated into six languages, is a notable example. The statement demands intersectional and rights-based responses to the pandemic, including improved access to health care, education, water, sanitation and food, and an end to social and economic inequality, violence against women and the abuse of power.16

While technology offers opportunities for both advocacy and service provision, not all women's rights organizations and the communities they serve can take advantage of these. In 2019, it was estimated that 327 million fewer women than men had access to a smartphone¹⁷ and, in relative terms, the global gender gap in Internet use was 17 percentage points.¹⁸ Within countries, women living in remote or rural communities often face multiple barriers to access and use of technology. Furthermore, genderspecific forms of harassment and violence often render online spaces unsafe for women and girls.¹⁹

Women's rights organizations are demanding accountability through protests and monitoring

As the pandemic has unfolded, bottom-up accountability mechanisms, such as social mobilizations, have been a key strategy of women's rights organizations to hold elected representatives to account. Figure 2 shows that women-led street demonstrations peaked in 2020 around International Women's Day on 8 March, but decreased rapidly after WHO officially declared COVID-19 a pandemic on 11 March. But since June 2020, street demonstrations are again resurfacing around the world.

FIGURE 2: Number of demonstrations led by women in January to December 2020, globally



Source: UN Women analysis based on ACLED 2020.

Notes: Data covering 192 countries and territories. Demonstrations led by women are defined as: those that are made up entirely of women, or have a majority of women participants; and demonstrations that are about women's rights issues. Events in which women demonstrated alongside men on issues not specifically related to women's rights are not included. As such, the data do not fully encapsulate women's involvement in social movements; that is a much larger set of informa-

Since 11 March 2020, a total of 2,883 women-led protests have been recorded. In the face of lockdown measures and the risk of infection, these public gatherings illustrate the urgency of feminist demands.²⁰ From balcony protests to raise awareness of domestic violence in the State of Palestine, to calls for paid quarantine for domestic workers in Brazil, women's demands encompass the need to increase financing for care services and gender equality, stop austerity and cancel unjust debt and ensure radical action for climate, racial and gender justice.²¹

The urgent need to roll out emergency measures has, in some cases, prompted governments to by-pass parliamentary scrutiny. Accountability to and participation of civil society actors in these contexts, for example through citizen consultations

or participatory budgeting, have similarly been overlooked. Where women's rights advocates were largely side-lined in formal processes, organizations found other avenues to make their needs heard and act as human rights watchdogs.²² In the absence of official assessments in Colombia, for example, women local leaders rolled out informal censuses to evaluate community needs.²³ Meanwhile in Malawi, the appointment of a COVID-19 taskforce, comprising just 19 per cent women, prompted women's rights organizations to demand equal representation.²⁴ And in Tunisia, the Association of Democratic Women successfully lobbied the High Council of the Judicial System for court cases on violence against women to be treated as essential, which they achieved through meeting with judicial officials, sending open letters and publishing policy papers.²⁵

COVID-19 is compounding challenges for women's rights organizations

At the same time as women's rights organizations have been filling gaps in essential service provision and driving momentum for inclusive pandemic responses, COVID-19 has exacerbated and created new challenges for them. For many, it has meant operating in a situation characterized by poor working conditions, mobility restrictions that shrink civic spaces and diminishing funds at a time of increasing demand for their services. Without addressing these pressures, the long-term sustainability of women's rights organizations is at stake.

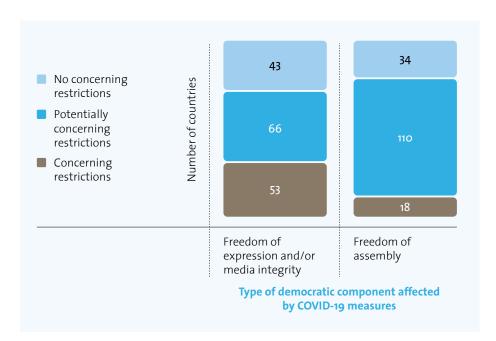
Lockdowns have closed civic spaces and been used to quell dissent

Although street and digital activism continue to take place across countries, according to the International Institute for Democracy and Electoral Assistance (IDEA), by the end of November 2020, nearly two-thirds of countries in the world (61 per cent) had implemented measures to curb the pandemic that were concerning from a democracy and human rights perspective. While some of these measures have been necessary and proportionate to mitigate COVID-19 health risks, they have





FIGURE 3: Number of countries with COVID-19 related restrictions on freedom of assembly and expression



Source: UN Women analysis based on available data on concerning restrictions on freedom of assembly and expression and media integrity for a sample of 162 countries from International IDEA 2020a (as of 28th October 2020, 9th update). IDEA defines "concerning restrictions" as COVID-19 related measures or developments that violate human rights or democratic benchmarks because they are disproportionate, unnecessary, illegal or indefinite. "Potentially concerning restrictions" are COVID-19 related measures or developments that may lead to a violation of human rights or democratic benchmarks and be considered disproportionate, unnecessary, illegal or indefinite if enforced or maintained over time.

also curtailed opportunities and space for democratic protest and accountability. UN Women analysis of the IDEA dataset found there has been a reduction of autonomous civic spaces, defined as spaces where activists can freely express opinions, access information and assemble to influence policy-making in at least 18 countries between February and October 2020, limiting the ability of women's rights organizations to operate, including in support of the COVID-19 response.²⁷

Furthermore, the UN's Office of the High Commissioner for Human Rights (OHCHR) has expressed concern that in some contexts, governments may be using the pandemic opportunistically to silence human rights activists and quell opposition, through enacting national emergency powers and using information and communications technologies (ICTs) for citizen surveillance.²⁸ In October 2020, 53 out of 162 countries had implemented "concerning restrictions" on freedom of expression and/or the integrity of the media, framed as a way to combat disinformation circulating about the virus, but with broader ramifications for democracy and human rights. Activists have also raised the alarm about the misuse of COVID-19 response measures to curtail feminist protests, including where restrictions to freedom of assembly prevent feminists from demonstrating against attempts to roll-back women's rights gains, such as in Honduras, Hungary and Poland.29 For activists and women's human rights defenders working in especially hostile circumstances, the pandemic restrictions have disrupted

their ability to create safety plans and risk assessments, and lockdowns have made it easier for armed actors to locate and harm women social leaders with impunity.³⁰

Funding shortages and changing donor priorities put organizations under significant strain

Real—and expected—funding shortfalls further strain overstretched and under-resourced women's rights organizations. Prior to COVID-19, only 8 per cent of gender-related aid dedicated to civil society went directly to organizations in developing countries, of which little was reported to benefit women's rights organizations.³¹ Where funding does reach them, it is usually indirectly channelled through international NGOs or development agencies, and frequently employs restrictive or short-term funding modalities that many small- and mediumsized organizations cannot access.³² Evidence from the 2008 financial crisis reinforces a bleak forecast of potential economic losses for NGOs at a time of increased demand for women's rights organizations.³³

The economic downturn caused by COVID-19 has diverted national and international civil society funds towards emergency pandemic responses and state capacity building.³⁴ Civil society organizations dependent on member contributions have seen a sudden drop in budgets, while the cancellation of fundraising activities may deepen their future financial deficits. Such funding cutbacks hinder the ability of women's rights organizations to deliver

needed services and to engage in advocacy and policy work, especially if this is perceived as unrelated to the pandemic and given a backseat.³⁵ For example, a regional report on African CSOs found that, as of April 2020, 56 per cent of the 1,015 organizations surveyed across 44 countries had already experienced funding cuts, while 66 per cent expected to lose funding in the next three to six months.³⁶ Fifty per cent of the CSOs consulted in the above-mentioned report had cut expenses in response to funding loss or uncertainty, and 69 per cent had already reduced or cancelled their operations.³⁷ Across the Middle East, activists report that funding cuts and donor inflexibility have caused "a massive shrinking of implemented activities on the ground" with respect to human rights and democracy.³⁸

In conflict-affected and humanitarian settings, UN Women's rapid assessment revealed that nearly one third of organizations consulted (22 out of 75) were at risk of closure due to the pandemic and its effects.³⁹ Even in the relatively early days of the pandemic, UN Women found that by April almost three quarters (71 per cent) of the 100 women's CSOs surveyed in the Asia Pacific region were somewhat or very negatively affected, with 12 per cent having to temporarily suspend all activities (see Figure 4).⁴⁰

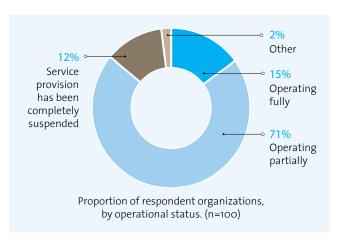
Poor working conditions in the not-for-profit sector have been compounded by COVID-19

Available data suggest that not-for-profit organizations typically employ a largely feminized labour force that often works under precarious conditions, including high levels of job insecurity and low wages; work overload and expectations to work overtime; and an over-reliance on workers in temporary and part-time contracts with no social benefits (or even volunteers) to perform core functions.⁴¹ One estimate based on data spanning 42 countries worldwide suggests that volunteers account for 42 per cent of non-profit workers.⁴²

With the onset of the pandemic, such working conditions have worsened in many contexts, with negative ripple effects for

organizations, workers and beneficiaries. Across Africa, for example, half of the 1,015 CSOs surveyed had already introduced cost-cutting measures such as furloughing staff, hiring freezes, reducing salaries and working hours and increasing reliance on volunteers.43 In Europe and Central Asia, a significant share of women's organizations and activists reported that their staff were working from home under challenging conditions, including lack of Internet access or work equipment.44 They also reported PPE shortages and unrealistic safety guidelines difficult to implement in the challenging working conditions they face, with women providing basic health and food delivery in their communities being exposed to added health risks due to lack of face masks, gloves and hygienic equipment.⁴⁵ Local women-led and women's rights organizations across a range of countries in the Global South report being the last to access PPE, sometimes experiencing months of delays in receiving supplies promised to them by international agencies.⁴⁶

FIGURE 4: Impact of COVID-19 on the operational continuity of women's civil society organizations in Asia and the Pacific (April 2020)



Source: UN Women 2020a.

Pathways to strengthen women's rights organizations in the COVID-19 response and recovery

All stakeholders, including donors and governments, can support women's rights organizations to adapt to the new realities presented by the pandemic and amplify their advocacy for more caring and just societies. This brief proposes a set of recommendations aimed at the recognition and participation of and support for women's rights organizations in the immediate COVID-19 response, ensuring long-term sustainability of their work and safe and enabling civic space.

Ensure the meaningful participation of women's rights organizations in COVID-19 decision-making

Because women's rights organizations serve as knowledge brokers within their communities, their direct and meaningful participation in the design, implementation and monitoring of COVID-19 responses is key to ensuring policies are effective, inclusive and grounded in the realities of women and girls.⁴⁷





Measures to involve women's rights organizations in the COVID-19 response include establishing formal consultative mechanisms at the national or local level; participatory needs assessments; involving them in decisions regarding vulnerable groups; or engaging them in peacemaking processes.⁴⁸ In Sierra Leone, for example, a government-led platform was established to enable civil society to directly influence decision-making in the COVID-19 emergency response.⁴⁹ In Nepal, a multi-stakeholder network was established to monitor human rights during the pandemic. Its first report drew attention to the additional problems women faced in pregnancy and childbirth and the alarming rise in maternal mortality during lockdown due to challenges accessing emergency health services.⁵⁰

In order to take full advantage of the opportunities presented by digital participation in COVID-19 responses, measures must be taken to address barriers such as lack of Internet access, computer equipment and limited language translations as well as online violence and harassment.⁵¹ Technology must also be adapted to the different needs of specific groups such as women and girls with disabilities.

Recognize women's rights organizations as essential service providers and promote safe working conditions

The unwavering response by women's rights organizations requires an equally widespread public recognition of their vital role. The formal recognition of CSOs as essential service providers can contribute to ensuring the sustainability of their often life-saving services by facilitating their access to government subsidies and decision-making processes. According to the United Nations Development Programme (UNDP) and UN Women COVID-19 Global Gender Response Tracker, 48 out of 135 countries have treated services that prevent and respond to violence against women and girls as essential, meaning that workers can continue to provide support and shelter for survivors, may be exempt from mobility restrictions and eligible for emergency funding. However, many countries do not recognize civil society-led provisions as essential services and mostly focus on state-led providers. As a result, some CSO-delivered services have been hampered or delayed.⁵² Unclear guidelines to police officials may prevent CSO workers from reaching women's homes or deter beneficiaries from seeking support. In some contexts, beneficiaries did not realize services led by women's CSO's remained open.53

To address this issue, local authorities in some areas of Syria, for example, have provided CSO workers and volunteers with identity cards to facilitate their safe movement for relief efforts. ⁵⁴ Similarly, Bosnia and Herzegovina has developed a plan to support CSOs running shelters for survivors of gender-based violence as essential services. ⁵⁵

The safety of those delivering essential services through women's rights organizations must also be guaranteed through provision of PPE and guidance for workers. ⁵⁶ In the State of Palestine, for example, some women's rights organizations are offering staff peer support as part of an overall approach to psychological health and safety in the workplace. ⁵⁷ A holistic strategy created by the Urgent Action Fund for Women's Human Rights directly supports feminists through access to digital technology, information on health and safety, collective care and psychosocial support, and funding to meet the basic needs of activists and their families. ⁵⁸

State recognition of women's rights organizations should also be coupled with investments in infrastructure and public services in the communities they serve. Access to water and sanitation, for instance, can improve the working conditions under which women's rights organizations operate and minimize workers and beneficiaries exposure to health risks. Strengthening the evidence base around the work and impact of women's rights organizations is also key to making their contributions visible beyond the confines of their communities.

Sustain and increase funding to support women's rights organizations

Donors should exercise flexibility in order to enable women's rights organizations to pivot to meet unexpected challenges during the pandemic response and recovery. Governments in Germany, Malawi and Mexico, for example, have changed administrative procedures such as in procurement, spending, grant making and contracting to facilitate this.⁶⁰ In Zimbabwe, regulations instruct banks and landlords to exercise flexibility on the payment of mortgages and rents for organizations.⁶¹ In Argentina, Australia, France and the Netherlands, COVID-19 recovery measures for civil society include wage subsidies and credit access schemes.⁶²

Donors should also support the core operating costs of organizations so that they can invest in technology, security and health and safety. The Women's Peace and Humanitarian Fund, for example, established a COVID-19 Emergency Response Window that has already financially supported 42 grassroots women's CSOs across 18 countries to remain operational and respond to the gendered impacts of pandemic.⁶³ The Global Fund for Women adapted its requirements to support grantee organizations in navigating the institutional, operational and programmatic challenges posed by the pandemic, including allowing them to use funding to cover safety and security costs, suspend activities and exercise flexibility around budgeting and reporting.

Both emergency funds and multi-year funding are needed to ensure the sustainability of CSOs responding to the crisis. In

Ireland, for instance, a 40 million euro 'Community and Voluntary Sector COVID-19 Stability Fund' is providing a one-off cash injection for CSOs, including women's rights organizations and other groups that deliver critical front-line services to vulnerable populations that are in danger of imminent closure. ⁶⁴ Likewise, Sweden has channelled additional funding (approximately 9 million euros) to CSOs addressing violence against women, children and lesbian, gay, bisexual, transgender, intersex and queer (LGBTIQ+) persons. ⁶⁵

Across regions, there is a need for more direct funding to smaller and medium-sized women's rights organizations, which are the core of the autonomous feminist movement worldwide, yet are most frequently excluded from donor funding. 66 In all cases, it is vital that women's rights organizations retain the capacity to set their own agenda and priorities, acknowledging that where tensions exist between the state and feminist organizations, international support can be critical for their survival and that their ability to raise funds independently must be protected.

Safeguard civil society spaces and protect women human rights defenders

Measures to safeguard civic space during the pandemic are paramount to ensuring strong, resourceful and autonomous women's rights organizations. In Denmark, for example, 'opinionshaping assemblies' and demonstrations have been exempt from temporary legislation that restricts gatherings of over 10 people. ⁶⁷ Ecuador and France have amplified the visibility of CSOs and their contributions to the COVID-19 response on dedicated websites, and Ethiopia is promoting CSO-led initiatives on television. ⁶⁸ It is also vital that States recognize and protect the work of women human rights defenders, including by upholding their rights to freedom of expression and privacy and ensuring their access to redress in cases of violence. ⁶⁹ Support to independent monitoring bodies, such as ombudspersons and national human rights institutions, is also critical. ⁷⁰

States with both strong civil societies and healthy state-society relations are more likely to be effective in responding when crises hit. In these contexts, virtuous cycles of mutual empowerment between feminist bureaucrats and activists working outside the state can increase the likelihood that emergency and recovery plans reflect women's needs and rights. In Argentina, for example, the influence of feminists in key ministerial positions and a vibrant multifaceted feminist movement has contributed to a strong gender-sensitive policy response to COVID-19. In this case, a government open to women's demands gave feminist bureaucrats leeway from the onset to incorporate gender components into social protection packages, while measures to address gender-based violence were incorporated at a later stage in response to campaigns and expert analyses provided by women's rights organizations.

UN Women's partnerships in action

UN Women is working together with partners to <u>strengthen</u> <u>the gender responsiveness of the COVID-19 recovery</u>, including through support to women's rights organizations at the country, regional and global levels.

The **Generation Equality Forum** and Action Coalitions

In its convening of this civil society-centred global gathering for gender equality, UN Women is strengthening collaborations between governments and women's rights organizations around the world. The Forum's multi-stakeholder Action Coalitions are driving innovation for immediate and irreversible progress towards gender equality, identifying concrete and ambitious targets on feminist leadership and movement building, among other critical priorities.

Driving responses with data

UN Women's country, regional and global-level consultations and rapid analyses are making visible the short-, medium- and long-term challenges and needs of women's rights organizations. For example, rapid sub-regional consultations in the regions of <u>Europe and Central Asia</u>, <u>Asia-Pacific</u> and the Arab States

identified specific operational barriers to women's CSOs during the pandemic. With the launch of the <u>UNDP-UN Women COVID-19</u> <u>Global Gender Response Tracker</u>, policymakers, activists and researchers now have access to analysis of over 3,100 policy measures across 221 countries and territories. With evidence in hand, UN Women advises governments, donors and aid agencies on how they can strategically and practically support the vital work of women's rights organizations.

Strengthening the capacity of civil society to respond

UN Women amplifies the work of women's rights organizations through the provision of capacity building and flexible resources. In Nepal, for example, UN Women partnered with the Government and other UN agencies to support a women's organization that provides safe quarantine for migrant women and their families. As a result, those running the shelter and making use of its services were well equipped with PPE, food supplies and dignity kits.⁷⁵

In partnership with the Women's International Peace Centre and the Government of Norway, UN Women trains and supports





women peace mediators in the Yumbe, Adjumani and Kotido districts of Uganda. In addition to resolving community disputes, the project's mediators now sensitize community members on COVID-19 prevention measures, including hand washing, physical distancing and wearing masks. This essential work, and the safety of the women undertaking it, is made possible by UN Women's provision of PPE and hygiene equipment.⁷⁶

UN Women has also made it easier for its CSO grantees to access resources to do their vital work during the pandemic. The UN Women-managed <u>UN Trust Fund to End Violence against Women</u> implemented a five-point action plan to increase flexibility in grantee reporting and to allow budget reallocations and project modifications that ensured these organizations were able to pivot quickly. In May 2020, the UN Trust Fund—in partnership with the Spotlight Initiative and the European Union—allocated an additional US \$9 million for immediate support to the work of 44 existing grantees in sub-Saharan

Africa, with a primary focus on institutional responses, risk mitigation and recovery. The Fund also launched a global call for proposals in September 2020, seeking applications from CSOs (especially women's rights organizations) working to address and respond to reported rises in violence against women and girls in the context of the pandemic.

Protecting and promoting civic space

Marking the organization's 75th anniversary, the UN Secretary General issued a <u>Call to Action on Human Rights</u>, which recognized public participation and civic space as one of seven critical domains for action. In response, OHCHR and UN Women are leading a UN system-wide initiative to protect and promote civic space. Based on a global, online consultation with civil society, a <u>UN Guidance Note</u> provides a framework for this work, to enable civil society's meaningful participation in decision-making processes, to protect civil society actors at risk, and to promote free and open civic space.

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Endnotes

- 1 WHO 2021.
- 2 United Nations 2020.
- 3 UN Trust Fund 2020.
- 4 SEWA 2020.
- 5 Branigan 2020.
- 6 UN Women 2020l.
- 7 ILO 2018. Data in this source refers to "care work", and thus only partly covers women's community work, which goes beyond care and also covers community organizing, and/or grassroots activism. "Unpaid community care work" therefore includes a) unpaid community-and organization-based volunteering to provide care services in care occupations or care sectors, and b)
- unpaid direct volunteering for other households to provide care services akin to unpaid care work.
- 8 Chile National Statistical Institute 2020.
- 9 UN Women 2020c.
- 10 UN Trust Fund 2020.
- 11 Tabbush and Friedman 2020.
- 12 Hawai'i State Commission on the Status of Women 2020.
- 13 Mobilisation Lab 2020.
- 14 See, for example, the 'Feminist Bailout' campaign launched by AWID in May 2020.
- 15 Chatzidakis et al. 2020; Paulson 2020; Branicki 2020.
- 16 Feminist Alliance for Rights 2020.

- 17 OECD 2018.
- 18 ITU 2019, p. 4.
- 19 UN Women 2020b.
- 20 Chenoweth 2020.
- 21 Al-Ali 2020; Rodríguez Soto 2020.
- 22 Smith 2019.
- 23 Zulver 2020.
- 24 CIVICUS 2020a.
- 25 Ibid.
- 26 International IDEA 2020b and 2020a.
- 27 OHCHR 2020a.
- 28 OHCHR 2020b; Pleyers 2020; International Centre for Not-for-Profit Law 2020. For more information on emergency measures, see OHCHR 2020c.

- 29 CIVICUS 2020b; CIVICUS 2021; Eşençay 2020.
- 30 Zulver 2020.
- 31 OECD 2016. In this OECD study, projects were considered gender focused when they targeted gender equality as a principal (primary) or significant (secondary) objective.
- 32 Lever et al. 2020.
- 33 Hanfstaengl 2010. For example, a United Nations global survey of 640 CSOs found that the majority reported reductions in one or more types of funding in 2009 as compared to 2006, while over half of organizations reported a substantial rise





- in demand for services, especially basic relief and emergency services.
- 34 Youngs and Panchulidze 2020.
- 35 Brechenmacher et al. 2020, p.
- 36 @AfricanNGOs and EPIC-Africa 2020, p. 4.
- 37 Ibid.
- 38 Youngs and Panchulidze 2020. See also UN Women 2020c.
- 39 WPHF 2020a.
- Jo UN Women 2020a.
 Information based on the responses of 100 CSOs from Afghanistan, Bangladesh, Cambodia, China, India, Indonesia, Malaysia, Myanmar, Nepal, Pakistan,

- Philippines, Singapore, Thailand and Viet Nam.
- 41 Ariza-Montes and Lucia-Casademunt 2016; American Association of University Women 2018.
- 42 Salamon 2020, p. 189.
- 43 @AfricanNGOs and EPIC-Africa 2020, p. 13.
- 44 UN Women 2020a; UN Women 2020c.
- 45 UN Women 2020c.
- 46 ActionAid 2020.
- 47 UN Women 2020d, pp. 6-7.
- 48 See UN Women 2020e.
- 49 CIVICUS 2020a.
- 50 Ibid.
- 51 UN Women 2020k.
- 52 UN Trust Fund 2020.
- 53 Ibid.
- 54 Dawlaty 2020.

- 55 Council of Europe 2020.
- 56 UN Women 2020c, p. 4.
- 57 Kvinna till Kvinna 2020.
- 58 Urgent Action Fund for Human Rights 2020.
- 59 UN Women 2020g.
- 60 CIVICUS 2020a.
- 61 Ibid.
- 62 Ibid.
- 63 WPHF 2020b.
- 64 Department of Rural and Community Development 2020.
- 65 UN Women 2020f.
- 66 Lever et al. 2020.
- 67 International Centre for Notfor-Profit Law et al. 2020.
- 68 CIVICUS 2020a.
- 69 UN Women 2020h.
- 70 Ibid.
- 71 Fox 2005.

- 72 See for example, UNDP-UN Women 2020, which finds that Argentina has a relatively large number of gender-sensitive policy measures in place.
- 73 For example, the feminist economist activist Mercedes D'Alessandro, recently appointed as Director of Gender and the Economy at the Ministry of Economics, is mainly responsible for the gender components of the COVID-19 social protection response.
- 74 Diario Digital Femenino 2020.
- 75 UN Women 2020i.
- 76 UN Women 2020j.

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